# **Ordinary Meeting**

Tuesday 21 May 2019 10.30am

held at the Taranaki Regional Council, 47 Cloten Road, Stratford



Agenda for the Ordinary Meeting of the Taranaki Regional Council to be held in the Taranaki Regional Council chambers, 47 Cloten Road, Stratford, on Tuesday 21 May 2019 commencing at 10.30am.

Councillors	D N MacLeod M J Cloke M P Joyce	(Chairman)
	D L Lean	(Deputy Chairman)
	C L Littlewood	(via Zoom)
	M J McDonald	,
	D H McIntyre	
	B K Raine	
	C S Williamson	
	N W Walker	(via Zoom)

**Apologies** M G Davey

# **Notification of Late Items**

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## **Agenda Memorandum**

**Date** 21 May 2019

Taranaki Regional Council

Memorandum to Chairperson and Members Taranaki Regional Council

**Subject:** Confirmation of Minutes – 9 April 2019

**Prepared by:** M J Nield, Director-Corporate Services

**Approved by:** B G Chamberlain, Chief Executive

**Document:** 2257946

#### Resolve

That the Taranaki Regional Council:

1. <u>takes as read</u> and <u>confirms</u> the minutes and resolutions of the Ordinary Meeting of the Taranaki Regional Council held in the Port Taranaki Limited boardroom, 2-8 Bayly Road, New Plymouth, on Tuesday 9 April 2019 at 10.30am.

## **Matters arising**

## **Appendices**

Document #2239307 - Minutes Ordinary Meeting

Minutes of the Ordinary Meeting of the Taranaki Regional Council, held Port Taranaki Limited, 2-8 Bayly Road, New Plymouth, on Tuesday 9 April 2019 at 10.30am.



Present Councillors D N MacLeod (Chairperson)

> M J Cloke M P Jovce

D L Lean (Deputy Chairperson)

M J McDonald D H McIntyre **BK** Raine N W Walker C S Williamson

**Attending** B G Chamberlain Messrs (Chief Executive)

> G K Bedford (Director-Environment Quality) A D McLay (Director-Resource Management) M J Nield (Director-Corporate Services)

S R Hall (Director-Operations)

R Ritchie (Communications Manager) P Ledingham (Communications Adviser) Ms L Jones (EnviroSchools Facilitator) Ms **I** Mack (Committee Administrator)

**Apologies** The apologies from Councillors M G Davey and C L Littlewood

were received and sustained.

Notification of

**Late Items** There were no late items of business.

#### Confirmation of Minutes - 26 February 2019 1.

#### Resolved

THAT the Taranaki Regional Council

1. takes as read and confirms the minutes and resolutions of the Ordinary Meeting of the Taranaki Regional Council held in the Taranaki Regional Council, 47 Cloten Road, Stratford, on Tuesday 26 February 2019 from 10.30am.

Cloke/Williamson

## Matters arising

There were no matters arising.

## 2. Consents and Regulatory Committee Minutes – 19 March 2019

#### Resolved

THAT the Taranaki Regional Council

- 1. <u>receives</u> the minutes of the Consents and Regulatory Committee meeting of the Taranaki Regional Council held in the Taranaki Regional Council chambers, 47 Cloten Road, Stratford, on Tuesday 19 March 2019 at 9.35am
- 2. <u>adopts</u> the recommendations therein.

Joyce/Cloke

## Matters arising

There were no matters arising.

## 3. Policy and Planning Committee Minutes – 19 March 2019

#### Resolved

THAT the Taranaki Regional Council

- 1. <u>receives</u> the minutes of the Policy and Planning Committee meeting of the Taranaki Regional Council held in the Taranaki Regional Council chambers, 47 Cloten Road, Stratford, on Tuesday 19 March 2019 at 10.35am
- 2. <u>adopts</u> the recommendations therein.

Walker/Raine

#### Matters arising

There were no matters arising.

## 4. Regional Transport Committee Minutes – 27 March 2019

#### Resolved

THAT the Taranaki Regional Council

- 1. <u>receives</u> the minutes of the Regional Transport Committee meeting of the Taranaki Regional Council held in the Taranaki Regional Council chambers, 47 Cloten Road, Stratford, on Tuesday 27 March 2019 at 11.05am
- 2. <u>adopts</u> the recommendations therein.

Williamson/McDonald

### Matters arising

There were no matters arising.

## 5. Executive, Audit and Risk Committee Minutes - 1 April 2019

#### Resolved

THAT the Taranaki Regional Council

- receives the minutes and confidential minutes of the Executive, Audit and Risk Committee meeting of the Taranaki Regional Council held in the Taranaki Regional Council chambers, 47 Cloten Road, Stratford, on Monday 1 April 2019 from 10.10am.
- 2. <u>adopts</u> the recommendations therein.

Lean/MacLeod

### Matters arising

There were no matters arising.

## 6. Joint Committee Minutes - 5 March 2019

#### Resolved

THAT the Taranaki Regional Council

- 1. <u>receives</u> the unconfirmed minutes of the Taranaki Civil Defence Emergency Management Group Joint Committee meeting held in the Taranaki Regional Council chambers, 47 Cloten Road, Stratford, on Tuesday 5 March 2019.
- 2. <u>adopts</u> the recommendations therein.

Cloke/Walker

#### Matters arising

There were no matters arising.

# 7. New Plymouth District Council (Waitara Lands) Act 2018 and duties and functions of the Taranaki Regional Council

- 7.1 Mr B G Chamberlain, Chief Executive, spoke to the memorandum to:
  - introduce the newly enacted New Plymouth District Council (Waitara Lands) Act 2018 (the Act);
  - outline the Taranaki Regional Council's duties and functions under the Act;
  - recommend the Council receive draft constitutions for a new Waitara River Committee and a new Waitara River subcommittee, which are required to be established under the Act, and which will form the basis of discussions with iwi and hapū; and
  - recommend a path forward to establish the committees.

#### Resolved

## THAT the Taranaki Regional Council

- 1. <u>receives</u> the memorandum *New Plymouth District Council (Waitara Lands) Act* 2018 and duties and functions of the Taranaki Regional Council;
- 2. <u>notes</u> the Act requires the Council to constitute a Waitara River Committee for the purposes of allocating funds that are payable to the Council under the Act;
- 3. <u>notes</u> that the functions of the Waitara River Committee may be performed only in relation to matters that are within the role and responsibilities of the Council under the Local Government Act 2002 or any other enactment;
- 4. <u>notes</u> that the Act requires the Council to take all reasonable steps to enter an agreement with the Waitara River Authorities to constitute the Waitara River Committee;
- 5. <u>notes</u> that it is the responsibility of the Waitara River Committee to establish the Waitara River subcommittee;
- 6. <u>receives</u> the attached draft constitutions with any amendments made by the Council, as a basis for discussions with the Waitara River Authorities; and
- 7. <u>agrees</u> to begin a process to reach agreement with the Waitara River Authorities concerning the establishment of the committees, noting that there is a need to confirm arrangements as soon as is reasonably practical so that the committees can begin their task; and
- 8. <u>notes</u> that upon completion of discussions and agreement concerning the establishment of the Waitara River Committee, a memorandum will be presented to the Council recommending the establishment of the Committee, the adoption of a final constitution and the appointment to the Committee of the Council's own nominations and the nominations of iwi and hapu.

Joyce/Walker

## 8. Presentation - Taranaki EnviroSchools Update

8.1 Mr R Ritchie (Communications Manager) and Ms L Jones (EnviroSchools Facilitator) gave a presentation and update on the Taranaki EnviroSchools.

## 9. Meeting Dates April-May 2019

9.1 The next round of Council and joint committee meetings were received and noted.

## 10. Public Excluded

In accordance with section 48(1) of the *Local Government Official Information and Meetings Act 1987*, <u>resolves</u> that the public is excluded from the following part of the proceedings of the Ordinary Meeting on Tuesday 9 April 2019 for the following reason/s:

## **Item 11 - Confidential Consents & Regulatory Committee Minutes**

THAT the public conduct of the whole or the relevant part of the proceedings of the meeting would be likely to result in the disclosure of information where the withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information

## Item 12 - Confidential Executive Audit and Risk Committee Minutes

THAT the public conduct of the whole or the relevant part of the proceedings of the meeting would be likely to result in the disclosure of information where the withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information.

MacLeod/Lean

There being no further business, Chairman D N MacLeod, declared the meeting of the Ordinary Meeting of the Taranaki Regional Council closed at 11.35am.

Confirmed		
Chairperson:	D N MacLeod	
Date:	21 May 2019	

## **Agenda Memorandum**

**Date** 21 May 2019

Taranaki Regional Council

Memorandum to Chairperson and Members Taranaki Regional Council

**Subject:** Consents and Regulatory Committee

Minutes - 30 April 2019

**Prepared by:** G K Bedford, Director-Environment Quality

**Approved by:** B G Chamberlain, Chief Executive

**Document:** 2236003

## Resolve

That the Taranaki Regional Council:

- receives the minutes of the Consents and Regulatory Committee meeting of the Taranaki Regional Council held in the Taranaki Regional Council chambers, 47 Cloten Road, Stratford, on Tuesday 30 April 2019 at 9.30am
- 2. <u>adopts</u> the recommendations therein.

## **Matters arising**

## **Appendices**

Document #2244826 - Minutes Consents and Regulatory Committee Meeting

Minutes of the Consents and Regulatory Committee Meeting of the Taranaki Regional Council, held in the Taranaki Regional Council Chambers, 47 Cloten Road, Stratford, on Tuesday 30 April 2019 at 9.30am.



Members Councillors M J Cloke (Deputy Committee Chairperson)

M G Davey C L Littlewood M J McDonald B K Raine N W Walker

D N MacLeod (ex officio)
D L Lean (ex officio)

Representative

**Members** Mr H Eriwata (Iwi Representative)

**Attending** Messrs B G Chamberlain (Chief Executive)

G K Bedford (Director-Environment Quality)
M Nield (Director-Corporate Services)
A D McLay (Director-Resource Management)
S Tamarapa (Iwi Communications Officer)

B E Pope (Compliance Manager) C H McLellan (Consents Manager)

Ms J Mack (Committee Administrator)
Mr P Ledingham (Communications Adviser)

Mrs V McKay (Science Manager)
Mrs H Gerrard (Science Manager)
Mr R Phipps (Science Manager)

Mr R Ritchie (Communications Manager)

**Opening Karakia** Mr H Eriwata, Iwi Representative, gave the opening Karakia for the

Consents and Regulatory Committee.

**Apologies** The apologies from Councillor M P Joyce, Mr K Holswich (Iwi

Representative), and Ms F Mulligan (Iwi Representative), were

received and sustained.

Notification of

**Late Items** There were no late items of business.

## 1. Confirmation of Minutes - 19 April 2019

#### Resolved

THAT the Consents and Regulatory Committee of the Taranaki Regional Council

- takes as read and confirms the minutes and confidential minutes of the Consents and Regulatory Committee meeting of the Taranaki Regional Council held in the Taranaki Regional Council chambers, 47 Cloten Road, Stratford, on Tuesday 19 March 2019 at 9.35am
- 2. <u>notes</u> that the recommendations therein were adopted by the Taranaki Regional Council on 9 April 2019.

McDonald/Walker

#### **Matters Arising**

There were no matters arising

# 2. Resource consents issued under delegated authority and applications in progress

- 2.1 Councillor C L Littlewood declared an interest in Item 2 (Resource consents issued under delegated authority and applications in progress) in relation to Port Taranaki Limited.
- 2.2 The Committee considered and discussed the memorandum advising of consents granted, consents under application and of consent processing actions since the last meeting of the Committee.

#### Recommended

THAT the Taranaki Regional Council

1. <u>receives</u> the schedule of resource consents granted and other consent processing actions, made under delegated authority.

MacLeod/McDonald

## 3. Consent monitoring annual reports

3.1 Mr R Phipps, Science Manager, spoke to the memorandum advising the Committee of 9 tailored compliance monitoring reports that have been prepared since the last meeting of the Committee, and answered a number of questions arising.

#### Recommended

THAT the Taranaki Regional Council:

- 1. <u>receives</u> the 18-21 Mangati Catchment Monitoring Programme Annual Report 2017-2018 and <u>adopts</u> the specific recommendations therein.
- 2. <u>receives</u> the 18-58 South Taranaki District Council Hawera WWTP Monitoring Programme Annual Report 2017-2018 and <u>adopts</u> the specific recommendations therein.
- 3. <u>receives</u> the 18-66 Silver Fern Farms Waitotara Monitoring Programme Annual Report 2017-2018 and <u>adopts</u> the specific recommendations therein.
- 4. <u>receives</u> the 18-85 Trustpower Ltd Motukawa HEP Scheme Monitoring Programme Annual Report 2017-2018 and <u>adopts</u> the specific recommendations therein.
- 5. <u>receives</u> the 18-86 Port Area Industrial Catchments Monitoring Programme Annual Report 2017-2018 and <u>adopts</u> the specific recommendations therein.
- 6. <u>receives</u> the 18-92 Southern Quarries Combined Monitoring Programme Biennial Report 2016-2018 and <u>adopts</u> the specific recommendations therein.
- 7. <u>receives</u> the 18-93 Trustpower Mangorei HEP Monitoring Programme Annual Report 2017-2018 and adopts the specific recommendations therein.
- 8. <u>receives</u> the 18-95 ANZCO Eltham Ltd Monitoring Programme Annual Report 2017-2018 and <u>adopts</u> the specific recommendations therein.
- 9. <u>receives</u> the 18-100 Trustpower Patea Monitoring Programme Annual Report 2017-2018 and <u>adopts</u> the specific recommendations therein.

Cloke/Raine

# 4. Incident, Compliance Monitoring Non-compliances and Enforcement Summary – 1 March 2019 to 5 April 2019

- 4.1 Councillor C L Littlewood declared an interest in Item 4 (Incident, Compliance Monitoring Non-compliances and Enforcement Summary 1 March 2019 to 5 April 2019) in relation to Port Taranaki Limited. Councillor N W Walker declared an interest in Item 4 (Incident, Compliance Monitoring Non-compliances and Enforcement Summary 1 March 2019 to 5 April 2019) in relation to report 332119-112. Councillor M J McDonald declared an interest in Item 5 (Incident, Compliance Monitoring Non-compliances and Enforcement Summary 1 March 2019 to 5 April 2019) in relation to report 330119-334.
- 4.2 The Committee received and noted the summary of the Council's Incidents, Compliance Monitoring Non-compliances and Enforcement for the period 1 March 2019 to 5 April 2019.

4.3 Mr B E Pope, Compliance Manager, provided an overview to the Committee on the reported incidents and answered questions concerning officer assessments of the incidents.

#### Recommended

THAT the Taranaki Regional Council

- 1. receives the memorandum
- 2. <u>receives</u> the summary of the Incidents, Compliance Monitoring Non-compliances and Enforcement for the period from 1 March 2019 to 5 April 2019, <u>notes</u> the action taken by staff acting under delegated authority and <u>adopts</u> the recommendations therein.

Raine/Walker

#### 5. General Business

There was no General Business.

There being no further business, the Committee Chairperson Councillor M J Cloke, declared the Consents and Regulatory Committee meeting closed at 9.58am.

Confirmed		
Chairperson		
•	M P Joyce	
Date	13 June 2019	

## **Agenda Memorandum**

**Date** 21 May 2019

Taranaki Regional Council

Memorandum to Chairperson and Members Taranaki Regional Council

**Subject:** Policy and Planning Committee Minutes

- 30 April 2019

**Prepared by:** A D McLay, Director-Resource Management

**Approved by:** B G Chamberlain, Chief Executive

**Document:** 2257962

### Resolve

That the Taranaki Regional Council:

- 1. <u>receives</u> the minutes of the Policy and Planning Committee meeting of the Taranaki Regional Council held in the Taranaki Regional Council chambers, 47 Cloten Road, Stratford, on Tuesday 30 April 2019 at 10.30am
- 2. <u>adopts</u> the recommendations therein.

## **Matters arising**

## **Appendices**

Document #2244757 - Minutes Policy and Planning Committee Meeting

Minutes of the Policy and Planning Committee Meeting of the Taranaki Regional Council, held in the Taranaki Regional Council Chambers, 47 Cloten Road, Stratford, on Tuesday 30 April 2019 at 10.30am.



Members	Councillors	N W Walker C L Littlewood D H McIntyre B K Raine C S Williamson	(Committee Chairperson)
		D N MacLeod D L Lean	(ex officio) (ex officio)
Representative Members	Councillors Messrs	R Jordan J Hooker M Ritai P B Muir E Bailey	(New Plymouth District Council) (Iwi Representative) (Iwi Representative) (Federated Farmers Taranaki) (Iwi Representative)
Attending	Messrs  Ms Mrs Mrs Mrs Mr Ms	B G Chamberlain A D McLay G K Bedford S J Hall C L Spurdle R Phipps B E Pope S Tamarapa R Ritchie P Ledingham A Parr J Mack V McKay H Gerrard  J Clough P Fourie	(Chief Executive) (Director-Resource Management) (Director-Environment Quality) (Director-Operations) (Planning Manager) (Science Manager) (Compliance Manager) (Iwi Communications Officer) (Communications Manager) (Communications Adviser) (Harbourmaster) (Committee Administrator) (Science Manager) (Science Manager) (Wrightson Consulting) (Fonterra)
	Mr	B Cheer	(Fonterra)

**Apologies** 

The apologies from Councillor M P Joyce and Mr G Boyde (Stratford District Council) were received and sustained.

## Notification of Late Items

There were no late items of business. - Mr Hooker - requested further information on potential volcanic events associated with the Maunga.

#### 1. Confirmation of Minutes - 19 March 2019

#### Resolved

THAT the Policy and Planning Committee of the Taranaki Regional Council

- 1. <u>takes as read</u> and <u>confirms</u> the minutes and confidential minutes of the Policy and Planning Committee meeting of the Taranaki Regional Council held in the Taranaki Regional Council chambers, 47 Cloten Road, Stratford, on Tuesday 19 March 2019 at 10.35am
- 2. <u>notes</u> that the recommendations therein were adopted by the Taranaki Regional Council on 9 April 2019.

Littlewood/Raine

### **Matters Arising**

There were no matters arising.

## 2. Update on the Coastal Plan Review

2.1 Mr C Spurdle, Planning Manager, spoke to the memorandum presenting an update on the Coastal Plan review process and explained upcoming actions required under the Schedule 1 process of the *Resource Management Act* 1991.

#### Recommended

That the Taranaki Regional Council:

- 1. receives this memorandum entitled *Update on the Coastal Plan review*;
- 2. <u>requests</u> that officers prepare a report on the Proposed Plan, including submissions, under Section 42A of the RMA;
- 3. <u>approves</u> a hearing; and
- 4. <u>approves</u> the use of an independent hearing commissioner in the hearing.

Muir/Littlewood

# 3. Review and approval of Port Safety Management System and navigation update

3.1 Mr A D McLay, Director – Resource Management, spoke to the memorandum informing Members of the review and approval by Maritime New Zealand of the council's *Port and Harbour Safety Management System Manual for Port Taranaki and its* 

Approaches and introduced Mr A Parr, Harbourmaster who gave a presentation on the Port Safety Management System Manual and 2018/19 navigation/safety programme.

#### Recommended

That the Taranaki Regional Council:

- 1. receives this memorandum;
- 2. <u>notes</u> the Port and Harbour Safety Management System Manual was developed by the Council and Port Taranaki Ltd;
- notes the Port and Harbour Safety Management System Manual has been approved by Maritime New Zealand with three relatively minor areas for improvement recommended.

MacLeod/Muir

# 4. Latest report from the Parliamentary Commissioner for the Environment on climate change targets and policies

4.1 Mr C L Spurdle, Planning Manager, spoke to the memorandum introducing the latest report from the Parliamentary Commissioner for the Environment entitled "Farms, forests and fossil fuels: The next great landscape transformation" and to discuss its findings and recommendations.

#### Recommended

That the Taranaki Regional Council:

1. <u>receives</u> the memorandum *Latest report from the Parliamentary Commissioner for the Environment on climate change targets and policies* 

Littlewood/Williamson

## 5. Irrigation NZ News magazine: Articles of interest

5.1 Mr A D McLay, Director-Resource Management, spoke to the memorandum introducing several articles from the latest Irrigation NZ News magazine that will be of interest to the Committee and provide some useful national context.

#### Recommended

That the Taranaki Regional Council:

1. <u>receives</u> this memorandum *Irrigation NZ News magazine: Articles of interest* Raine/MacLeod

#### 6. Riparian management programme update

6.1 Mr S J Hall, Director-Operations, spoke to the memorandum updating Members on progress with the Council's riparian management programme. Members noted good progress was being made but implementation needed to increase to meet the 2020 target for completion.

#### Recommended

That the Taranaki Regional Council:

- 1. <u>receives</u> this memorandum Riparian management programme update; and
- 2. <u>notes</u> the progress with the riparian programme and development of auditing process.

Muir/Littlewood

## 7. Farm environment plans and good management practices

7.1 Mr A D McLay, Director-Resource Management, spoke to the memorandum introducing the potential role of farm environmental plans in resource management. The plans address environmental management on farms. A powerpoint presentation from Mrs P Fourie and Mr B Cheer (Fonterra) was made to introduce Fonterra's farm environment programme.

#### Recommended

That the Taranaki Regional Council:

- 1. receives this memorandum;
- 2. <u>notes</u> the Fonterra farm environment plans are an example of a sector led non regulatory resource management initiative;
- 3. <u>notes</u> the Ministry for the Environment are considering farm environmental plans as part of its freshwater management reform package to be released mid-2019; and
- 4. <u>notes</u> the Council has commenced a project to develop online advice for Taranaki farmers to promote the uptake of good farming management practices and aid the preparation of property-specific farm environment plans in the region.

Walker/Raine

# 8. State of the Environment Monitoring of Lake Rotorangi water quality and biological programme Annual Reports 2016-2018

- 8.1 Mr G K Bedford, Director-Environment Quality spoke to the memorandum to present a report prepared by staff, on the ecological and physico-chemical state of Lake Rotorangi as determined in the 2016-2018 programme monitoring the state of the lake, and trends in that quality since monitoring first began in 1984.
- 8.2 Monitoring planned at other lakes in the region was discussed.

#### Recommended

That the Taranaki Regional Council:

- receives this memorandum noting the preparation of a report into the state of the water quality and biological programme of Lake Rotorangi as determined in monitoring during 2016-2018;
- 2. <u>notes</u> the findings of the SEM programme; and
- 3. <u>adopts</u> the specific recommendation therein.

Williamson/MacLeod

Closing Karakia	Mr M Ritai (Iwi Representative) gave the closing Karakia to the
	Policy and Planning Committee and Karakia for kai (lunch).

There being no further business, the Committee Chairperson Councillor N W Walker, declared the meeting of the Policy and Planning Committee meeting closed at 12.45pm.

Confirmed		
Chairperson	N W Walker	
Date	11 June 2019	

## **Agenda Memorandum**

**Date** 21 May 2019

Taranaki Regional Council

Memorandum to Chairperson and Members Taranaki Regional Council

**Subject:** Executive, Audit and Risk Committee

Minutes - 13 May 2019

**Prepared by:** M J Nield, Director-Corporate Services

**Approved by:** B G Chamberlain, Chief Executive

**Document:** 2257980

## Resolve

That the Taranaki Regional Council:

1. <u>receives</u> the minutes of the Executive, Audit and Risk Committee meeting of the Taranaki Regional Council held in the Taranaki Regional Council chambers, 47 Cloten Road, Stratford, on Monday 13 May 2019 at 9.05am

2. <u>adopts</u> the recommendations therein.

## **Matters arising**

## **Appendices**

Document #2255820 - Minutes Executive, Audit and Risk Committee

Minutes of the Executive, Audit and Risk Committee Meeting of the Taranaki Regional Council, held in the Taranaki Regional Council Chambers, 47 Cloten Road, Stratford, on Monday 13 May 2019 at 9.05am.



Members	Councillors D L Lean	(From 9.15am)
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M J Cloke

D N MacLeod (Chairperson for the meeting)

N W Walker C S Williamson

## **Attending** Messrs B G Chamberlain (Chief Executive)

M J Nield (Director-Corporate Services)

S J Hall (Director-Operations)

C Clarke (Transport Services Manager)
Mrs R Johnson (Financial Services Manager)
Ms J Mack (Committee Administrator)
Mr P Ledingham (Communications Adviser)

Mr A Bunn (IT Officer)

**Apologies** Councillor M P Joyce

Notification of

**Late Items** There were no late items of business.

## 1. Confirmation of Minutes - 1 April 2019

## Resolved

THAT the Executive, Audit and Risk Committee of the Taranaki Regional Council:

- 1. <u>takes as read</u> and <u>confirms</u> the minutes of the Executive, Audit and Risk Committee meeting of the Taranaki Regional Council held in the Taranaki Regional Council chambers, 47 Cloten Road, Stratford, on Monday 1 April 2019 at 10.10am
- 2. <u>notes</u> the recommendations therein were adopted by the Taranaki Regional Council on 9 April 2019.

Cloke/Williamson

#### Matters arising

There were no matters arising.

## 2. Financial and Operational Report

- 2.1 As a Director of Port Taranaki Limited Board, Mr D N MacLeod, declared an interest in point 5 of the memorandum to the Executive, Audit and Risk Committee.
- 2.2 The memorandum to receive information on the operational and financial performance of the Council was noted and discussed by the Committee.

#### Recommended

THAT the Taranaki Regional Council

- 1. receives the memorandum and the March 2019 Monthly Financial Report
- 2. <u>notes</u> the Regional Integrated Ticketing System update
- 3. notes the digital media report
- 4. <u>notes</u> the health and safety report
- 5. <u>approves</u> an increase in the level of directors' fees for Port Taranaki Limited for 2018/2019 of \$2,000.

Cloke/Walker

## 3. Quarterly Operational Report - March 2019

3.1 The memorandum to receive and consider the Council's Quarterly Operational Report (QOR) for the quarter ended 31 March 2019 was noted and discussed by the Committee.

## Recommended

THAT the Taranaki Regional Council

 receives and adopts the Quarterly Operational Report for the quarter ended 31 March 2019.

MacLeod/Williamson

## 4. Public Transport Operational Update for the quarter ending 31 March 2019

4.1 The memorandum to provide members with an operational report on public transport services for the quarter ending 31 March 2019 was noted and discussed by the Committee.

#### Recommended

THAT the Taranaki Regional Council

1. <u>receives</u> and notes the operational report on public transport services for the quarter ending 31 March 2019.

Williamson/Walker

## 5. Freshwater Improvement Fund Update

5.1 Mr S J Hall, Director-Operations, spoke to the memorandum to provide an update on the Council's Freshwater Improvement Fund projects.

#### Recommended

THAT the Taranaki Regional Council

- 1. <u>receives</u> the memorandum *Freshwater Improvement Fund Update*
- 2. <u>notes</u> the approach to delivery and progress to date.

Lean/Cloke

## 6. Public Excluded

In accordance with section 48(1) of the *Local Government Official Information and Meetings Act 1987*, resolves that the public is excluded from the following part of the proceedings of the Executive, Audit and Risk Committee Meeting on Monday 13 May 2019 for the following reason/s:

#### Item 7- Confirmation of Confidential Minutes

That the public conduct of the whole or the relevant part of the proceedings of the meeting would be likely to result in the disclosure of information where the withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information.

#### Item 8- Deloitte 2018/2019 Audit Planning Report

That the public conduct of the whole or the relevant part of the proceedings of the meeting would be likely to result in the disclosure of information where the withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information.

Lean/MacLeod

There being no further business, the Committee Chairperson, Chairman D N MacLeod, declared the open meeting of the Executive, Audit and Risk Committee closed at 9.25m.

Confirmed		
Committee Chairperson: _		
-	D L Lean	
Date:	24 June 2019	

## **Agenda Memorandum**

**Date** 21 May 2019

Memorandum to Chairperson and Members Taranaki Regional Council



**Subject:** Confirmation of Minutes of Ordinary

Meeting to hear submissions to the 2019/2020 Annual Plan – 13 & 14 May

2019

**Prepared by:** M J Nield, Director-Corporate Services

**Approved by:** B G Chamberlain, Chief Executive

**Document:** 2257997

## Resolve

That the Taranaki Regional Council:

1. <u>takes as read</u> and <u>confirms</u> the minutes and resolutions of the Ordinary Meeting to hear submissions to the 2019/2020 Annual Plan, of the Taranaki Regional Council held in the Taranaki Regional Council chambers, 27 Cloten Road, Stratford, on Monday 13 and Tuesday 14 May 2019 at 10.00am.

## **Matters arising**

## **Appendices**

Document #2255904 - Minutes Ordinary Meeting

Minutes of the Ordinary Meeting of the Taranaki Regional Council, held Taranaki Regional Council Chambers, 47 Cloten Road, Stratford, on Monday 13 May 2019 and Tuesday 14 May 2019 at 10.00am to hear submissions to the 2019/2020 Annual Plan



Present Councillors D N MacLeod (Chairperson)

M J Cloke

M G Davey

D L Lean (Deputy Chairperson)

C L Littlewood (via Zoom)

M J McDonald D H McIntyre B K Raine N W Walker C S Williamson

**Attending** Messrs B G Chamberlain (Chief Executive)

M J Nield (Director-Corporate Services)
P Ledingham (Communications Officer)

A Bunn (IT Officer)

Ms J Mack (Committee Administrator)

One member of the media (Monday only)

**Apologies** Councillor M P Joyce

Notification of

**Late Items** There were no late items of business.

# 1. Hearing of Submissions on the Consultation Document for the 2019/2020 Annual Plan

1.1 Members of the Taranaki Regional Council heard from the following submitters who wished to speak to their written submission on the 2019/2020 Annual Plan.

Submission No. 363 Chamber of Commerce Mr Arun Chaudhari

Submission No. 288 BizLink - Hawera Mr Gerard Langford

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Submission No. 401	Parafed Taranaki	Mr Philip Wells Ms Therese Campbell
Submission No. 343	Chiefs Rugby Club	Mr Mike Collins
Submission No. 361	New Zealand Rugby	Mr Nigel Cass
Submission No. 420	Taranaki Rugby Football Union	Mr Jeremy Parkinson Mr Lindsay Thomson
Submission No. 64	Lindsay Thomson	
Submission No. 349	Hugh Barnes	
Submission No. 346	Taranaki Synthetic Turf Trust	Mr Hugh Barnes
	ng adjourned at 11.40am. ng reconvened at 12.40pm.	
Submission No. 484	Selwyn Watkins	
Submission No. 412	Jeffrey Ward	
Submission No. 355	Taranaki Hockey Federation	Ms Denise Hill
Submission No.352	Spaces & Places - Sport NZ	Mr Julian Todd
Submission No. 124	NP Old Boys' Cricket Club	Mr Brian Beer
Councillor C S Williamson left the Ordinary Meeting at 3.00pm		
Submission No. 351	Taranaki Equestrian Network	Megan Gundesen
Submission No. 307	Neil Sulzberger	
Submission No. 323	Climate Justice Taranaki	Ms Stuart Bramhill
Submission No. 362	South Taranaki District Council	Mayor Ross Dunlop Mr Waid Crockett

The Ordinary Meeting adjourned at 4.00pm.

The Ordinary Meeting reconvened at 10.00am Tuesday 14 May 2019 to hear from the following submitters who wished to speak to their written submission on the 2019/2020 *Annual Plan*.

**Apologies** Councillors M P Joyce and M G Davey

Submission No.517 Sport Taranaki Mr Gordon Brown
Ms Zanta Jones

Submission No. 413 Spotswood Volleyball Club Inc Mr Phil Gayton

Submission No. 414 Phil Gayton

Submission No. 339 Tony Bedford

Submission No. 338 William Simpson

Submission No. 308 New Plymouth Basketball Assoc Mr Matt Cursons

Submission No. 356 Patea Community Board Mr Richard Northcott

Submission No. 526 Peter Tennent

The Ordinary Meeting adjourned at 11.45am.

The Ordinary Meeting reconvened at 12.35pm

- 1.2 Members of the Taranaki Regional Council discussed and deliberated on all submissions received.
- 1.3 Members noted Section 82(1) (f) of the Local Government Act 2002 in which ... persons who present views to the local authority should be provided by the local authority with information concerning both the relevant decisions and the reasons for those decisions and the requirements of Section 83 of the Local Government Act 2002.
- 1.4 There being no further discussion on the submissions received on the 2019-2020 *Annual Plan*, Members of the Taranaki Regional Council resolved the following:

### Resolved

THAT the Taranaki Regional Council

- 1. <u>receives</u> and <u>acknowledges</u> with thanks the submissions forwarded in response to the Consultation Document on the 2019/2020 Annual Plan and supporting documentation
- 2. <u>advises</u> the Chief Executive of any changes to the 2019/2020 Annual Plan as a result of submissions
- 3. <u>notes</u> the amended 2019/2020 Annual Plan and estimates will be considered and adopted at the Council's Ordinary Meeting on 21 May 2019.

Lean/Cloke

There being no further business, Chairman D N MacLeod, declared the Ordinary Meeting of the Taranaki Regional Council closed at  $2.00 \mathrm{pm}$ .

Confirmed		
Chairperson:		
	D N MacLeod	
Date:	21 May 2019	

## Agenda Memorandum

**Date** 21 May 2019



Memorandum to Chairperson and Members Taranaki Regional Council

Subject: Adoption of the 2019/2020 Annual Plan

**Approved by:** M J Nield – Director Corporate Services

BG Chamberlain, Chief Executive

**Document:** 2257604

## **Purpose**

1. The purpose of this memorandum is to consider the submissions on the 2019/2020 *Annual Plan*, amend the 2019/2020 *Annual Plan* as a result of the consideration of submissions and to adopt the 2019/2020 *Annual Plan*.

## **Executive summary**

- 2. The Council has been undertaking a process to prepare and adopt its 2019/2020 Annual Plan. The 2019/2020 Annual Plan proposes a business as planned approach in line with the plans for 2019/2020 in the 2018/2028 Long-Term Plan. The Plan is not materially different from that provided for 2019/2020 in the 2018/2028 Long-Term Plan, with one substantial exception.
- 3. There is one key issue (Yarrow Stadium), that was noted in the 2018/2028 Long-Term Plan, that formed the basis of public consultation and engagement. There is an ancillary related matter that was also consulted upon that is the Council joining the Local Government Funding Agency (LGFA). The LGFA is a potential vehicle for the Council to borrow the funds for Yarrow Stadium.
- 4. The Council received significant interest and engagement through its consultation processes with 526 submissions being received. In considering the many views, the Council's starting point was to reconfirm the vision for Yarrow Stadium from the Yarrow Stadium Event and Function Centre Strategic Plan 2015-2025, namely:

#### Vision

The best regional stadium in New Zealand that regularly hosts national and international sports and entertainment events.

A stadium for both major events and community events and the premier outdoor field for team sports codes.

A stadium that is loved by sports fans and the local community.

A stadium that is a quality experience for event promoters, participants and spectators, which is achieved through superior event facilities, presentation and management and through the early adoption and smart use of technology.

- 5. Over and above the reconfirmation of the vision for Yarrow Stadium, the Council identified the following issues for consideration in the adoption of the 2019/2020 Annual Plan. These are as follows and the consideration of them forms the basis of the rest of this Agenda Item:
  - The final option to be adopted for the repair/reinstatement and update of Yarrow Stadium
  - The availability of the facilities for a multitude of users and sports at an affordable cost
  - The Revenue and Financing Policy for Yarrow Stadium
  - The incidence of rates for industrial and commercial ratepayers in the New Plymouth and North Taranaki constituencies
  - The incidence of rates for the Patea Ward of the South Taranaki District.
- 6. Once the Council has reached decisions on the range of matters identified through the engagement process, the 2019/2020 Annual Plan will be adopted. Following the meeting, the 2019/2020 Annual Plan will be subject to a certain amount of additional design work, fine-tuning and editing during the production and printing process to reflect the decisions made at this meeting. Following the adoption of the 2019/2020 Annual Plan at this meeting, it is proposed to set the rates for 2019/2020 at the 2 July 2019 Ordinary Meeting.

#### Recommendations

That the Taranaki Regional Council:

- a) <u>receives</u> and <u>acknowledges</u>, with thanks, the submissions forwarded in response to the Consultation Document on the 2019/2020 Annual Plan
- b) <u>confirms</u> a nil general rates change for 2019/2020
- c) <u>reconfirms</u> the vision for Yarrow Stadium as:

The best regional stadium in New Zealand that regularly hosts national and international sports and entertainment events.

A stadium for both major events and community events and the premier outdoor field for team sports codes.

A stadium that is loved by sports fans and the local community.

A stadium that is a quality experience for event promoters, participants and spectators, which is achieved through superior event facilities, presentation and management and through the early adoption and smart use of technology.

d) in respect to Yarrow Stadium, that having considered the options, funding implications, the Council's legislative obligations and the decision-making requirements of the *Local Government Act* 2002, <u>adopts</u> an amended Option 2 for inclusion in the 2019/2020 Annual

Plan at a total budget not to exceed \$50m and for the Option to include the repair/reinstatement of the two stands, the delivery of the essential updates but excluding the high priority updates except for the replacement of the turf on Field 1, until such time as further investigations have been undertaken with the intention of revisiting the high priority items as part of the preparation of the 2021/2031 Long-Term Plan (noting, the scope of the repair/reinstatement, the essential updates and the high priority updates is in the attached Officer's Report)

- e) <u>amends</u> the rating proposals included in the *Funding Impact Statement* to match the reduced total budget of \$50m
- f) <u>notes</u> that external funding sources for Option 2 will be pursued
- g) <u>agrees</u> that additional alternative external sources of funding continue to be explored and that if, by 31 December 2020, such funding has been sourced to enable the completion of Option 4, at no additional cost to the Council, then the Council will further consider the implementation of Option 4
- h) <u>notes</u> that the Taranaki Stadium Trust will continue to investigate issues around liability, insurance and financial redress
- i) <u>confirms</u> that the Yarrow Stadium facilities should be as accessible and affordable as possible to the widest range of users and that the level of use and range of users should look to increase over time and <u>requests</u> the Taranaki Stadium Trust advise the stadium operator (New Plymouth District Council) of those expectations
- j) <u>agrees</u> to review the *Revenue and Financing Policy* for Yarrow Stadium as part of the preparation of the 2021/2031 Long-Term Plan in conjunction with further work on the high priority portions of Option 2, consideration of external funding for Option 4 and confirmation of the costs of delivery of Option 2
- k) <u>selects</u> an option for the rating incidence for industrial and commercial ratepayers in the New Plymouth and North Taranaki constituencies
- l) <u>selects</u> an option for the rating incidence for ratepayers in the Patea Ward of the South Taranaki district
- m) in respect to membership of the Local Government Funding Agency, that having considered the options, funding implications, the Council's legislative obligations and the decision-making requirements of the *Local Government Act* 2002, <u>agrees</u> to join the Local Government Funding Agency
- n) either <u>approves</u> or <u>declines</u> the request to provide additional on-off funding of \$25,000 to the South Taranaki District Museum Trust for an on-line documentary channel for Taranaki
- o) either <u>supports</u> or <u>declines</u> the recommendations from the attached Officer's Report in relation to the requests for changes to the 2019/2020 Annual Plan from Te Runanga o Ngati Ruanui Trust
- notes the balanced budget deficit for 2019/2020 and confirms the transfer from the Dividend Equalisation Reserve to fund the balanced budget deficit
- q) <u>notes</u> that the use of the Dividend Equalisation Reserve to fund the balanced budget surpluses and deficits balances out over the ten-year life of the 2018/2028 Long-Term Plan and that, over the full ten years, the Council's budgets balance

- r) <u>notes</u> that the formatting of the 2019/2020 Annual Plan is still to be completed and that there are a number of minor editorial changes to be made
- s) adopts the 2019/2020 Annual Plan.

## **Background**

7. Pursuant to the *Local Government Act* 2002, the Council has prepared a Consultation Document to enable the preparation and adoption of its 2019/2020 *Annual Plan*. The Consultation Document is part of the public consultation process pursuant to section 83 of the *Local Government Act* 2002.

#### **Discussion**

- 8. The Consultation Document and supporting documentation for the 2019/2020 Annual Plan were adopted on 26 February 2019 and publicly notified as being available for submissions on 16 March 2019. The submissions closed on 23 April 2019.
- 9. Five hundred and twenty-six submissions were received. The Council heard from those submitters that wished to present their submissions in person at a two-day Council meeting on 13 and 14 May 2019. The Council then considered and deliberated on all the submissions received and provided initial guidance for the decisions to be made as part of this Agenda Item.
- 10. Of the 526 submissions received, 524 related to the options for the repair and reinstatement of Yarrow Stadium. There were two submissions on other matters included in the 2019/2020 Annual Plan.
- 11. There were a wide-range of views included within the submissions. These views and management responses to those views are summarised in the attached Officer's Report. This report was also part of the Agenda for the 13-14 May 2019 Ordinary Meeting to hear submissions.
- 12. In 2015 the Council, and the New Plymouth District Council, adopted the *Yarrow Stadium Event and Function Centre Strategic Plan* 2015-2025 and 2015/2025 Asset Management Plans. In considering the many views, the Council's starting point was to consider and reconfirm the vision for Yarrow Stadium from the *Yarrow Stadium Event and Function Centre Strategic Plan* 2015-2025, namely:

#### Vision

The best regional stadium in New Zealand that regularly hosts national and international sports and entertainment events.

A stadium for both major events and community events and the premier outdoor field for team sports codes.

A stadium that is loved by sports fans and the local community.

A stadium that is a quality experience for event promoters, participants and spectators, which is achieved through superior event facilities, presentation and management and through the early adoption and smart use of technology.

- 13. In its 2018/2028 Long-Term Plan, the Council established the following level of service for Yarrow Stadium:
  - 3. Presentation and operation of Yarrow Stadium as one of New Zealand's premier regional sporting stadium and venue.

*Measure*: Maintenance and development of Yarrow Stadium for a range of events and activities.

**Target (Years 1-10)**: Provision of funding for the ongoing maintenance and development of Yarrow Stadium.

- 14. Therefore, the current statutory and policy position remains to maintain, operate and develop Yarrow Stadium for a range of events and to be one of New Zealand's premier regional sporting stadium and venue. The 2019/2020 Annual Plan and the preferred option for the future of Yarrow Stadium are entirely consistent with this position.
- 15. Over and above the reconfirmation of the vision for Yarrow Stadium, from the public consultation and engagement process, the Council identified the following issues for consideration in the adoption of the 2019/2020 Annual Plan. These are as follows and the consideration of them forms the basis of the rest of this Agenda Item:
  - The final option to be adopted for the repair/reinstatement and update of Yarrow Stadium
  - The availability of the facilities for a multitude of users and sports at an affordable cost
  - The Revenue and Financing Policy for Yarrow Stadium
  - The incidence of rates for industrial and commercial ratepayers in the New Plymouth and North Taranaki constituencies
  - The incidence of rates for the Patea Ward of the South Taranaki District.
- 16. Submitters questioned issues around liability, insurance and financial redress. The Taranaki Stadium Trust has been investigating and addressing these issues for some time. This process will continue.

## The Repair and Update Option

- 17. Having considered the full range of written and verbal submissions received, the Council has noted the significant level of support to proceed to repairing and reinstating the facilities in as timely a manner as possible. However, the Council noted the level of concern about the range of updates proposed in the preferred option. In particular, the Council recognised the concerns raised about the total cost of Option 2 and whether all of the updates were necessary at this time, whether all the updates were appropriately focussed on being a multi-events venue and whether the updates could be spread over a longer time period.
- 18. In considering all the options, the Council also referred to the cost/benefit analysis undertaken by independent economists BERL for each one of the options.
- 19. Accordingly, the following positions are recommended on the eight options:

- 20. **Option 1:** This option has little overall support. It is inconsistent with the reconfirmed vision for Yarrow Stadium and the levels of service established for Yarrow Stadium in the 2018/2028 Long-Term Plan. Accordingly, it is recommended that this option not be supported.
- 21. **Option 2:** There was a very significant majority of support for this option in particular the use of the budget of \$36m for the repair of the two stands and the relocation of the gym and the TRFU offices. Some questioned the relocation of the gym and the facilities. The existing gym and facilities are to be demolished, they need to be rebuilt somewhere, and the rebuild of the gym facilities at a discrete location from the East stand is consistent with the adopted *Strategic Plan* and the 2015/2022 *Asset Management Plan*. Rebuilding these facilities in the rebuilt bottom floor of the East Stand is not recommended as it would continue an existing problem and inefficient use of space that was clearly identified for correction in the adopted *Strategic Plan* and the 2015/2022 *Asset Management Plan*. Because of this alignment with the adopted *Strategic Plan* and the 2015/2022 *Asset Management Plan*, it is recommended that the demolished facilities be built as a separate building next to the existing Sport Taranaki building.
- 22. After reviewing the list of essential enhancements, it is recommended that they be included in the final proposal, as they are considered necessary for the delivery of the vision for Yarrow Stadium and operation of a successful and safe facility.
- 23. The high priority enhancements were also reviewed. The levelling, drainage and replacement turf system for Field 1, is considered necessary for the vision and also necessary as the field will suffer significant damage during the repair and construction process. As such, this enhancement is recommended for approval as part of an adopted Option 2 which, assists in retaining facilities for multiple users and sports. For the remainder of the high priority items, after considering submissions, it is recommended that these items be deferred to allow further investigations and engagement to be undertaken. These items will be reconsidered as part of the preparation of the 2021/2031 Long-Term Plan.
- 24. The budget for Option 2 was \$55m. Removing the high priority items but adding back the Field 1 works results in \$6.59m being removed from the budget.
- 25. Presently there is significant uncertainty in the cost estimates for the options despite the professional work of architects, engineers and quantity surveyors. This uncertainty will be mitigated as the various facets of the project are tendered out to the market. The process of managing this risk going forward is through independent professional project management and the oversight of the Yarrow Stadium Joint Committee. However, it is considered prudent to provide for a small contingency amount (approximately 2%) to assist in addressing this risk. Allowing for a contingency, it is recommended that the approved budget be amended not to exceed \$50m. It is recommended that the rating proposals be amended to reflect the approved budget of \$50m.
- 26. The impact of this change on rating is as follows (all figures exclude GST):

	New Plymouth/North	Stratford/South Taranaki
	Taranaki	
Residential, farming and	Goes from \$75.81 annually	Goes from \$50.98 annually
small holding ratepayers	to \$70.34 annually	to \$47.30 annually
Industrial and commercial	Goes from \$428.30 annually	Goes from \$50.98 annually
ratepayers	to \$397.39 annually	to \$47.30 annually

- 27. Submitters requested that external funding be investigated for Option 2 as well as for Option 4. Whilst the expectations for external funding for Option 2 should not be as high as for Option 4 given the repair and reinstatement focus of Option 2, it is recommended that this course of action be followed.
- 28. **Option 3:** There was little support for Option 3, with the focus being more on Options 2 and 4. In reality, the differences between Options 2 and 4 are relatively minimal. Given the feedback on costs of Option 2, it is recommended that Option 3 not be supported.
- 29. **Option 4:** There was a good level of support for Option 4 but only on the basis of the additional \$14m of cost over and above Option 2 being sourced from external third-parties. In adopting the Consultation Document the Council resolved to retain the flexibility to move from Option 2 to Option 4, provided that the external funding can be sourced by 31 December 2020. Option 4 remains a significant improvement in the capability of the stadium. It is recommended that this flexibility be retained.
- 30. **Option 5, 6, 7 and 8:** There was limited support for the remaining four options. A number of submitters were keen for a new stadium with a roof either at the current location or at a different location such as the New Plymouth racecourse. These options were always beyond the capability of the Council to be able to fund/afford. They would only be able to proceed with support from external third-parties. This support has not and it considered most unlikely to materialise. Accordingly, as there is not external support and the Council cannot afford to fund these options, it is recommended that Options 5, 6, 7 and 8 not be supported.
- 31. Other Options: A number of submitters preferred an alternative solution of repairing the stands (\$33m or \$36m depending upon whether the gym and TRFU relocation is included) but not undertaking the essential and high priority updates. The clear message here is that they want Yarrow Stadium fixed. As discussed in paragraph 21, the essential updates are considered necessary for the safe and successful operation of the stadium going forward. As previously noted, there is an opportunity to undertake further investigations on the high priority updates and to reconsider them as part of the 2021/2031 Long-Term Plan. As this other option is not considered viable, the Council has looked at an amended Option 2 that partially addresses this option.

## Accessibility to the stadium

32. A number of the submitters expressed concern about difficulties in getting access to, and the cost of getting access to, both the main stadium/field 1 and the external grounds and facilities. The Council shares the views of those submitters that the Yarrow Stadium (both the main field/stands and the outer facilities) should be used as much as possible and at the lowest possible cost. Under the Management Agreement between the Taranaki Stadium Trust (TST) and the New Plymouth District Council (NPDC), the NPDC is the stadium operator. As such, the NPDC controls the accessibility to and cost

- of accessing Yarrow Stadium facilities. It is recommended that the TST be instructed to advise the NPDC of the Council's position on the use and accessibility and to encourage the NPDC to maximise use of the facilities to all groups/sports.
- 33. A number of submitters expressed similar frustrations around access and affordability of other NPDC operated facilities. These comments will be referred to NPDC.

## **Review and Financing Policy**

34. A number of submitters, especially those from central and South Taranaki expressed the view that the Council's Revenue and Financing Policy is out of date and no longer reflects the current distribution of benefits. Undertaking a process to review the Revenue and Financing Policy at this stage has the risk of delaying the project by up to a year. This would run contrary to the majority of submitters wanting to progress the repair of Yarrow Stadium as soon as practical. The Council does not believe the funding policy needs substantial change but acknowledges that tuning maybe required. With the further work being undertaken on the high priority components of Option 2, the exploration of external funding for Option 4 (Option 4 would clearly result in a different funding policy than the current policy and that proposed for Option 2), and the uncertainty of actual costs of Option 2 until the proposals have gone to market, it is recommended that the review of the Yarrow Stadium Revenue and Financing Policy be deferred until the preparation of the 2021/2031 Long-Term Plan, but that explicit attention is applied to a review at that time.

# Rating Incidence-Industrial/Commercial Ratepayer in the New Plymouth and North Taranaki Constituencies

- 35. The proposed rating model provides a fixed targeted rate of \$428.30 plus GST per annum. The Council received submissions that this incidence of rating was not equitable with small business paying the same as large commercial and industrial undertakings. The current rating incidence is a combination of fixed charge (\$11) and land value rates that brings the average industrial/commercial rate to \$100 plus GST per annum. The Council accepts that the submissions have a valid point. There are a range of options that can provide a more equitable incidence of rates but still remain within the Council's *Revenue and Financing Policy*. The options are:
  - retain the status quo-fixed charge per annum
  - move to a combination of fixed charge and land value rates
  - move to a combination of fixed charge and capital value rates
  - move to total land value rates
  - move to total capital value rates.
- 36. It is recommended that the options involving capital value rates be excluded as the impact at the top end of the range of ratepayers is disproportionally large. Under a capital value system, the top end ratepayers (113) would be paying over \$1,600 with nine paying more than \$10,000.
- 37. The land value options produced the following results (Figure 1). The columns represent the amount of the fixed targeted charge with the balance being made up from

land value rates. The rows show the numbers of ratepayers in each total rates range for each option.

		=:	=: : : : : :	=:	E: : 0:	E: : 0:	E: 10:	E: 1.01	=: : ::	=: : 0:
Number of	Land Values	Fixed Charge								
Ratepayers		\$0	\$50	\$100	\$150	\$200	\$250	\$300	\$350	\$400
Paying:		Plus Land Value								
\$0 - \$100	\$0-\$135,000	410	226	24	0	0	0	0	0	0
\$100 - \$200	\$136,000-\$270,000	505	581	593	309	24	0	0	0	0
\$200 - \$300	\$275,000-\$405,000	384	448	573	771	874	593	24	0	0
\$300 - \$400	\$410,000-\$540,000	181	225	290	400	570	875	1433	1447	24
\$400 - \$500	\$550,000-\$670,000	151	174	198	226	259	295	367	458	1987
\$500 - \$600	\$680,000-\$810,000	101	93	87	90	106	98	91	57	0
\$600 - \$700	\$820,000-\$940,000	50	61	69	53	46	57	34	22	1
\$700 - \$800	\$950,000-\$1,080,000	52	39	33	40	40	20	19	15	1
\$800 - \$900	\$1,090,000-\$1,220,000	21	28	27	31	15	18	13	4	0
\$900 - \$1,000	\$1,224,000-\$1,355,000	30	21	26	12	20	12	4	1	0
\$1,000 - \$2,000	\$1,360,000-\$2,710,000	84	80	63	61	47	36	22	7	0
\$2,000 - \$3,000	\$2,720,000-\$4,070,000	26	23	20	11	5	4	4	0	0
\$3,000 - \$4,000	\$4,200,000-\$5,200,000	8	5	1	2	3	3	0	1	0
\$4,000 - \$5,000	\$5,650,000-\$5,650,000	1	2	3	3	1	0	0	0	0
More than \$5,000	\$7,300,000-\$51,580,000	9	7	6	4	3	2	2	1	0

Figure 1: The impact of changing the fixed targeted rate component of the Yarrow Stadium rates for industrial and commercial ratepayers in New Plymouth and North Taranaki Constituencies.

# Rating Incidence-Patea Ward of South Taranaki District

- 38. The South Taranaki District Council (STDC) and the Patea Community Board requested a reduction of the fixed charge for Yarrow Stadium for the Patea Ward of South Taranaki district based upon that community being the furthest away from Yarrow Stadium and thus receive the least benefit.
- 39. Upon further enquiry with STDC, they do not support a reduction the Patea Ward with corresponding small increases across all the other wards in the district unless the total amount of the total project is considerably reduced. Additionally, they want the shortfall in the funding to be funded from across the region rather than just the district. This would require a change in the Council Revenue and Financing Policy for Yarrow Stadium.
- 40. The options are, therefore:
  - Retain the status quo with all South Taranaki ratepayers paying the same fixed amount
  - Reduce the fixed rate in the Patea Ward and increase the fixed rate in the rest of South Taranaki (not supported by the STDC)
  - Reduce the fixed rate in the Patea Ward and increase the fixed rate in the rest of the
    region. This would require a change to the *Revenue and Financing Policy* (arguably a
    Long-Term Plan amendment) and further, it has not been canvassed with the
    Stratford and New Plymouth districts. The STDC supports a review of the *Revenue*and Financing Policy
  - To note and carry this matter forward to form part of the review of the *Revenue and Financing Policy* per section 34.

# **Local Government Funding Agency (LGFA)**

41. The Council received little feedback on its proposal to take part in the LGFA. Feedback that was received was supportive. The community's focus was on the main Yarrow

Stadium decisions rather than the debt funding provisions of the proposals. Accordingly, it is recommended that the proposal to join the LGFA be approved.

#### Other Submissions

- 42. The Council received two submissions that were unrelated to the Yarrow Stadium issues. The South Taranaki District Museum Trust (STDMT) requested a one-off increase in the funding for the Patea Museum from \$25,000 to \$50,000 for an on-line documentary channel for Taranaki. The Council provides \$25,000 (as part of the \$150,000 annual contribution to Puke Ariki) for an annual project at the museum. An increase in funding is unbudgeted. If this request is supported then the funding will need to be sourced by an increase in general rates in line with the Council's revenue and financing policy.
- 43. The Te Runanga o Ngati Ruanui Trust submitted on a numbers of matters in relation to the *Working Together with Māori* and the resource management section of the 2019/2020 *Annual Plan*. The attached Officer's Report notes recommendations in relation to these requests.

# **Next Steps**

44. The 2019/2020 Annual Plan will be subject to a certain amount of additional design work, fine-tuning and editing during the production and printing process and as a result of the decisions made at this meeting. Following the adoption of the 2019/2020 Annual Plan at this meeting, it is proposed to set the rates for 2019/2020 at the 2 July 2019 Ordinary Meeting.

# **Decision-making considerations**

45. Part 6 (Planning, decision-making and accountability) of the Local Government Act 2002 has been considered and documented in the preparation of this agenda item. The recommendations made in this item comply with the decision-making obligations of the Act.

#### Financial considerations—LTP/Annual Plan

46. This memorandum and the associated recommendations are consistent with the Council's adopted Long-Term Plan and estimates. Any financial information included in this memorandum has been prepared in accordance with generally accepted accounting practice.

#### **Policy considerations**

47. This memorandum and the associated recommendations are consistent with the policy documents and positions adopted by this Council under various legislative frameworks including, but not restricted to, the Local Government Act 2002, the Resource Management Act 1991 and the Local Government Official Information and Meetings Act 1987.

#### lwi considerations

48. This memorandum and the associated recommendations are consistent with the Council's policy for the development of Māori capacity to contribute to decision-making processes (schedule 10 of the Local Government Act 2002) as outlined in the adopted long-term plan and/or annual plan. Similarly, iwi involvement in adopted work programmes has been recognised in the preparation of this memorandum.

# Legal considerations

49. This memorandum and the associated recommendations comply with the appropriate statutory requirements imposed upon the Council.

# **Appendices/Attachments**

50. Document 2247805: Officer's Report Submissions on the 2019/2020 Annual Plan and the Consultation Document

# Officer's Report Submissions on the 2019/2020 Annual Plan and the Consultation Document

Document: 2247805

# **Purpose**

1. The purpose of this document is to provide additional information and commentary to assist Councillors in considering and hearing submissions received on the 2019/2020 *Annual Plan* and the associated consultation document.

# **Background**

- 2. The Council is in the process of preparing its 2019/2020 Annual Plan. In February 2019, the Council adopted the consultation document on the 2019/2020 Annual Plan and decided to undertake a Local Government Act 2002 (LGA) special consultative procedure primarily around the proposals for Yarrow Stadium. The consultation period was open between 18 March 2019 and 23 April 2019. During this period a total of 526 submissions were received with all but two of them focused on Yarrow Stadium.
- 3. The next steps are to hear the submissions of those who wish to be heard, to consider all the submissions received, to make any changes to the 2019/2020 Annual Plan and then to adopt the 2019/2020 Annual Plan.

#### **Current Statutory and Policy Position**

- 4. The Council has been involved in Yarrow Stadium since the passing of the *Taranaki Regional Council Empowering Act* 2001. Section 5 of the Empowering Act gives the following powers to the Council:
  - 5 Powers of Council
  - (1) In addition to the functions, duties, and powers of a regional council under the Local Government Act 1974, the Council has the power to undertake, implement, encourage, or maintain, any services, works, projects, or facilities that are
    - (a) for the recreation or cultural well-being of the residents and ratepayers of the Taranaki Region; or
    - (b) for preserving, or encouraging the reasonable enjoyment of, the physical and cultural heritage of the Taranaki Region.
  - (2) To avoid any doubt, the Council may, in exercising its powers under subsection (1),
    - (a) take, purchase, or otherwise acquire any land or buildings:
    - (b) make financial contributions towards the services, works, projects, or facilities as set out in subsection (1):
    - (c) enter into arrangements with other local authorities, persons, or groups of persons (whether incorporated or not).
  - (3) Subsection (2) does not limit subsection (1).
  - (4) The Council may not undertake or implement any services, works, projects, or facilities in reliance on the powers conferred by subsection (1) unless it first —

- (a) completes the special consultative procedure in relation to the proposed exercise of the powers or, if the proposed exercise of the powers relates to any specified project, undertakes such consultation as it considers reasonable; and
- (b) obtains the agreement of the New Plymouth District Council, the Stratford District Council, and the South Taranaki District Council in relation to the proposed exercise of the powers.
- (5) Subsection (4) is subject to section 9.
- 5. This section empowers the Council to be involved in Yarrow Stadium and the Taranaki Stadium Trust. Subsection (4) requires the Council to undertake a special consultative procedure in exercising its powers. The Council has done this twice before and again in this process. The South Taranaki District Council believes that under Section 5(4)(b) that they need to provide agreement to the exercise of these powers especially in relation to the updated facilities included in option 2. The Council has previously taken advice on this matter (2013) and reconfirmed this advice as part of this process. On advice, the Council is relying on section 16(8)(a) of the LGA that directly empowers the Council to undertake activities on a regional park for the benefit of the region without the need to seek the approval of the constituent district councils.

#### 6. Section 16 of the LGA states:

- 16 Significant new activities proposed by regional council
- (1) This section applies if,
  - (a) in the exercise of its powers under section 12(2), a regional council proposes to undertake a significant new activity; or
  - (b) a regional council-controlled organisation proposes to undertake a significant new activity; and
  - (c) in either case, 1 or more territorial authorities in the region of the regional council
    - (i) are already undertaking the significant new activity; or
    - (ii) have notified their intention to do so in their long-term plans or their annual plans.
- (2) When this section applies, the regional council
  - (a) must advise all the territorial authorities within its region and the Minister of the proposal and the reasons for it; and
  - (b) must include the proposal in the consultation document referred to in section 93A.
- (3) A proposal included in the consultation document referred to in section 93A must include
  - (a) the reasons for the proposal; and
  - (b) the expected effects of the proposal on the activities of the territorial authorities within the region; and
  - (c) the objections raised by those territorial authorities, if any.
- (4) If, after complying with subsection (2), the regional council indicates that it intends to continue with the proposal, but agreement is not reached on the proposal among the regional council and all of the affected territorial authorities, either the regional council or 1 or more of the affected territorial authorities may submit the matter to mediation.
- (5) Mediation must be by a mediator or a mediation process
  - (a) agreed to by the relevant local authorities; or
  - (b) in the absence of an agreement, as specified by the Minister.
- (6) If mediation is unsuccessful, either the regional council or 1 or more affected territorial authorities may ask the Minister to make a binding decision on the proposal.
- (7) Before making a binding decision, the Minister must
  - (a) seek and consider the advice of the Commission; and
  - (b) consult with other Ministers whose responsibilities may be affected by the proposal.

- (8) This section does not apply to
  - (a) a proposal by a regional council to establish, own, or operate a park for the benefit of its region; or
  - (b) a proposal to transfer responsibilities; or
  - (c) a proposal to transfer bylaw-making powers; or
  - (d) a reorganisation application under Schedule 3; or
  - (e) a proposal to undertake an activity or enter into an undertaking jointly with the Crown.
- (9) For the purposes of this section,
  - *affected territorial authority means a territorial authority*
  - (a) the district of which is wholly or partly in the region of a regional council; and
  - (b) that undertakes, or has notified in its long-term plan or annual plan its intention to undertake, the significant new activity
- 7. Section 139 of the LGA defines a regional park as land acquired or used principally for community, recreational, environmental, cultural, or spiritual purposes. The land at Yarrow Stadium meets this definition. That is, Yarrow Stadium is a regional park and, as such, the Council does not need to seek the approval of the three district councils for these proposals.
- 8. In 2015 the Council, and the New Plymouth District Council, adopted the *Yarrow Stadium Event and Function Centre Strategic Plan* 2015-2025 (Document 1609546 attached) and 2015/2025 Asset Management Plans (Document 1609541 attached). The Strategic Plan outlined the following vision and goals for Yarrow Stadium.

#### 9. Vision

The best regional stadium in New Zealand that regularly hosts national and international sports and entertainment events.

A stadium for both major events and community events and the premier outdoor field for team sports codes.

A stadium that is a quality experience for event promoters, participants and spectators, which is achieved through superior event facilities, presentation and management and through the early adoption and smart use of technology.

#### Goals

- 1. A programme of national and international events.
- 2. Host key community events.
- 3. *Maximise the use of Yarrow Stadium.*
- 4. Optimise visitor and economic impact and promote the Taranaki brand.
- 5. Strengthen the connection of the people of Taranaki to the Stadium.
- 6. Improve financial performance.
- 7. Facility development initiatives to maintain the stadium's competitive advantage and improve customer experience.
- 10. The asset management plans delivered on the vision and goals with a series of projects. These are:

#### Major Projects: 2016/2017

• Redevelop the upper part of Yarrow Stand or TSB Stand to create increased hospitality space and new amenities area.

- Redevelop outer areas where needed to improve customer experience, including gate 1 configuration and main entrance arrival signage.
- TSB Stand Legends, Lounge Sound proof partitions, upgrade toilets, bars, kitchen, ceiling, lights and memorabilia space.

#### 2018/2019

- *Venue reception, entrance, office and heating upgrade.*
- *Upgrade lights 200 lux for fields 3 and 4.*
- Current floodlight replacement/upgrade for No. 1.

#### 2019/2020

• Review current layout of public food and beverage area if new Yarrow Stand amenities/corporate block is not built.

#### 2023/2024

• Maratahu Street Streetscape/premier entrance development.

#### Timing of projects not determined

- Redevelop field No. 2 with an artificial turf and 500 lux appropriate floodlighting, including carpark, driveway and staff car parks.
- Develop new amenity facilities to service fields 2, 3 and 4 and storage and gym relocation.
- 11. Whilst all these projects were included in the asset management plans, it was noted that the current levels of funding were insufficient to address all of the projects and that funding would need to increase or external funding be sourced. Councillors will recall that we were starting to have these conversations ahead of the preparation of the 2018/2028 asset management plan and the 2018/2028 Long-Term Plan. These conversations were curtailed when we became aware of the earthquake prone building status of the two stands.
- 12. In the 2018/2028 Long-Term Plan, the Council established the following level of service for Yarrow Stadium:
  - 3. Presentation and operation of Yarrow Stadium as one of New Zealand's premier regional sporting stadium and venue.

Measure: Maintenance and development of Yarrow Stadium for a range of events and activities.

**Target (Years 1-10)**: Provision of funding for the ongoing maintenance and development of Yarrow Stadium.

13. So the Council's current statutory and policy position is to maintain, operate and develop Yarrow Stadium for a range of events and to be one of New Zealand's premier regional sporting stadium and venue. The 2019/2020 Annual Plan and the preferred option for the future of Yarrow Stadium are entirely consistent with this position.

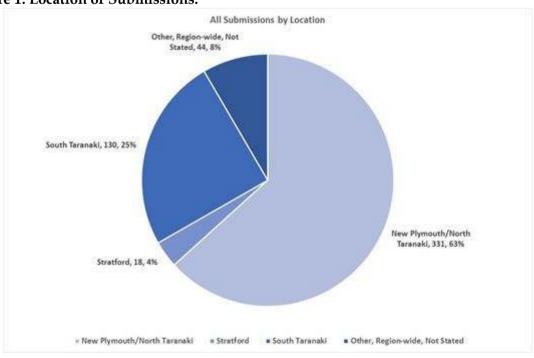
#### The proposals

14. The decision facing the community in relation to Yarrow Stadium is relatively straightforward, namely does the region want to continue to develop and enhance Yarrow Stadium to attract significant national and international events and reap all the

associated social, cultural and economic benefits? Or, does the region want to retrench to a smaller, locally focused facility and forgo the opportunities associated with major events?

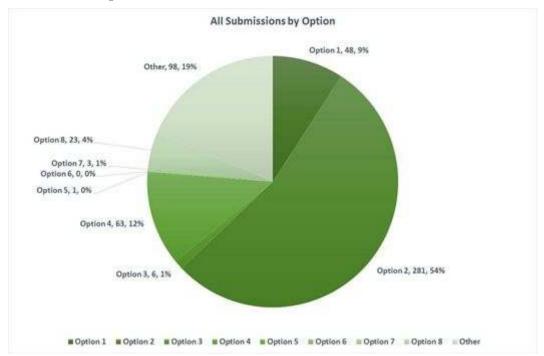
- 15. The Council produced eight options for the consultation document. As required by the LGA the Council identified a preferred option. The options are as follows:
  - Option 1: Demolish both stands, replace them with grassed banks
  - Option 2: Preferred option repair stands and update facilities
  - Option 3: Repair stands with extra seating capacity
  - Option 4: Repair stands with extra seating and additional community facilities potential preferred option if additional external funding can be secured
  - Option 5: New east stand, extended west stand, new south terrace
  - Option 6: New east stand, extended west stand, new north stand, new south terrace
  - Option 7: New stadium
  - Option 8: New stadium with roof
- 16. The consultation process garnered a lot of public interest. The Council attended meetings, media briefings, phone calls, social media, email etc. This resulted in receiving 526 submissions from many parties. Of the 526 submissions, 524 related to Yarrow Stadium and two related to other matters.
- 17. Submissions came from throughout the region 63% New Plymouth/North Taranaki constituencies, 4% from Stratford, 25% from South Taranaki and 8% from submitters who did not identify a location, represented the whole region, or were from outside the region (Figure 1).

Figure 1: Location of Submissions:



18. Figure 2 shows there were a variety of views/preferences on the options. Option 1 was preferred by 9% of submitters. The majority (54%) preferred the Council's preferred option 2. However, a full 72% preferred one of options 2 through 8 – that is, an option that involves repairing the stands and increasing the quality and range of facilities at Yarrow Stadium. The majority of the 19% supporting other options supported the Sport Taranaki lead solution (repair the stands but do not undertake any facilities update). A minority of other option supporters were looking for a new stadium as part of a multisports facility at the New Plymouth racecourse.

Figure 2: Preferred options



19. Across the region, by constituencies, there were some variances, but the general thrust of preferences was similar as shown in Figures 3 to 6.

Figure 3: Preferred options – New Plymouth/North Taranaki constituencies

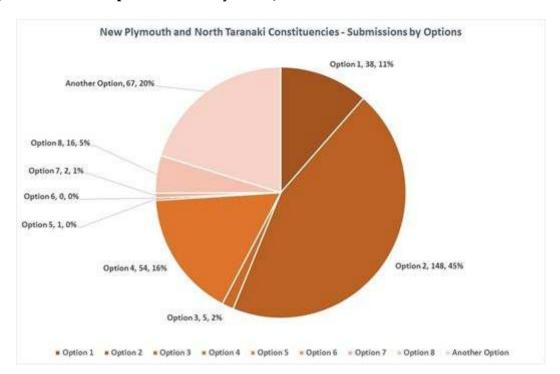
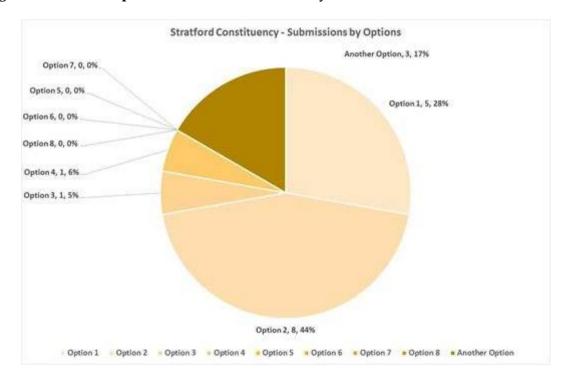


Figure 4: Preferred options – Stratford constituency



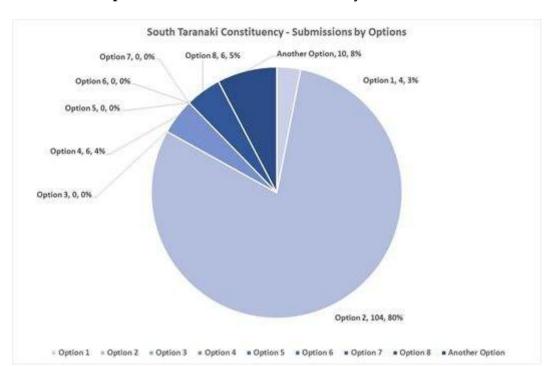
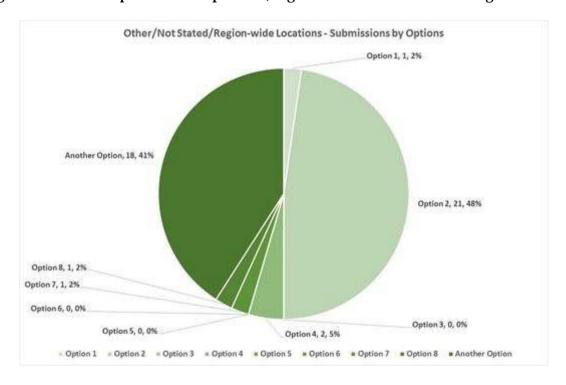


Figure 5: Preferred options – South Taranaki constituency

Figure 6: Preferred options – Not specified, region-wide or outside of the region



# Option 1

20. The option to demolish the stands and replace them with grassed banks received 48 submissions (9%). The vast majority of submissions supported one or other of the remaining options. That is, there is little support for moving to a smaller venue that is just focused upon local events.

# Option 2

21. From a straight out numbers point of view this is the preferred option with 54% support (281 submissions). There was a general concern about the cost of the option, but an acceptance that there was a need to reinstate/repair the stands and desire to keep improving the stadium. Many submissions noted that Yarrow Stadium is a significant and important piece of infrastructure that plays a major role in the region and provides inspiration to young people. There was also a desire to "get on with it" and get the stadium operational as soon as possible. Having said that, there were a number of issues/concerns raised that need to be addressed.

# Options 3, 5, 6, 7 and 8

22. All of these options received some limited levels of support. With the much higher levels of support for options 2 and 4 it is recommended that option 3 be removed from consideration. The support for options 5 through 8 is noted. However, the inability of the Council to fund these options and the general lack of support from other external funding agencies, it is recommended that options 5, 6, 7 and 8 be removed from consideration.

# Option 4

- 23. There was good support for option 4 behind the majority support for option 2. Clearly there is an element of support for expanding the role of Yarrow Stadium into other areas of activity in particular providing space for activities, functions, expos, fairs etc.
- 24. The lack of support from other sporting bodies and Sport Taranaki for option 4 is surprising. One of the concerns of sporting bodies is the use of the TSB Stadium for fairs, expos, concerts, etc. This use of the TSB Stadium restricts the ability of the sporting bodies from using the stadium. If option 4 is developed, much of these non-sporting uses of the TSB Stadium can be moved to Yarrow Stadium thus opening up the TSB Stadium for increased use by other sporting bodies.
- 25. Much of the support for option 4 was contingent on the Council obtaining external funding as presented in the Consultation Document.
- 26. The Council's position in retaining a move to option 4 when considering the Consultation Document and the draft 2019/2020 Annual Plan was to keep the opportunity open as long as possible (through to 31 December 2020) to establish if external funding can be achieved. The aim was to be able to move to option 4 if external funding can be sourced and the Council could stay within its \$55m (option 2) total budget.
- 27. Work has commenced on the securing of external funding. Therefore, it is recommended that the flexibility outlined above be retained through to 31 December 2020.

#### Other options

28. Questions were raised on the other options between 1 and 2 at, presumably, a cheaper price. As noted in the Consultation Document, the Council did look at other options, in

particular, the Council considered but discounted two variations to Option 2: demolishing the West Stand and fixing the East Stand (\$50.2m) or fixing the East Stand and removing the roof from the West Stand (\$56.1m). The total cost of either is similar to that of Option 2, but the loss in the level of service is significant. Both options would reduce the covered seating capacity and make the venue unattractive for national and international events.

- 29. There are no effective cheaper alternatives/options between 1 and 2 because of the nature of the underlying ground for both stands. The earthquake prone buildings arise because the land under the stands is inherently too weak for the structures that have been built on the land.
- 30. Any repair option needs to address the underlying strength in the land for the construction on top. Therefore, any option that involves removing one stand or the other or removing the West Stand roof involves demolition/removal costs, costs for strengthening the underlying land and cost of any new construction. The engineers, designers and architects involved in this project, were unable to identify a viable cheaper option between options 1 and 2.

#### **General Funding Questions**

- 31. A number of submitters infer or claim the increase in rates to pay for the repair and updates is on top of the rates already being levied for the stadium. This is incorrect. Existing rating mechanisms end and have been incorporated into the proposed rating system.
- 32. Some submitters have argued for alternative funding sources, such as the Provincial Growth Fund, TSB Community Trust, tourism tax or private sponsors, to be accessed to relive the burden on local ratepayers the \$55m price tag being too much for Taranaki ratepayers and the benefits being limited to one sport, rugby. The cost/burden could be reduced by using revenue from rugby to cover loan costs rather than general ratepayers.
- 33. Other comments and suggestions to reduce costs and rate impacts include extending the loan period, reducing the impact on small business/commercial ratepayers (proposed to pay the same as big box retailers etc.), only returning the stands to what we had previously and reducing the capacity of the stadium (to 15,000).
- 34. All these issues are addressed in this report.

#### Liability/Insurance

- 35. Questions were raised about insurance and liability. Again, these issues were addressed in the consultation document. It is important to note that the Taranaki Stadium Trust has historically, and continues to, fully insure the stadium for material damage.
- 36. The Taranaki Stadium Trust continues to investigate liability issues around the original designers, builders and building control authorities. The relevant legislation includes time limits on such claims. The prospects of financial compensation are unclear at best. It's important to note that the stands have not been closed because of actual damage that has occurred, so there is no basis to claim damage insurance. The stands have been

closed because they were found to be prone to severe damage in an earthquake, which would threaten the lives of spectators or workers using them at the time.

#### **GST**

- 37. Some submitters indicated that the Council was being misleading as it quoted figures for the project and figures for rates exclusive of GST. As with most taxes, GST is complex and is applied differently across different classes of ratepayers. There is no definitive right or wrong answer for the disclosure of GST information on this type of proposal.
- 38. The budgeted cost of the options was described in GST exclusive terms because all of the GST will be recoverable to the Trust and the Council. The net cost to the Council will be nil.
- 39. Rates were quoted exclusive of GST as:
  - Many classes of ratepayers are able to claim back the GST (businesses, trusts, farmers, industry etc.) although it is acknowledged that the majority of residential ratepayers will not be able to claim back the GST.
  - GST is added to the total amount of rates due on rates invoices rather than to each individual line of rates on the invoice.
  - The last two rounds of consultation on Yarrow Stadium have been on a GST exclusive basis. Therefore, there was an element of comparing "apples with apples".

# Capacity

- 40. The need for a 20,000 to 25,000 capacity stadium was questioned given the falling attendances at sporting events (especially the smaller non-international style events). It was noted that many attendances for Mitre 10 Cup rugby games were in the 4,000 to 6,000 range. The stands only offer 8,000 seats. The remainder of the capacity is taken up by the terrace seating and general admittance. Even at the smaller events, there is still a significant demand for undercover seating that is out of the weather and side-on to the ground. The major sports noted that, for the bigger events, the more covered seating the better from a financial return point of view.
- 41. The risk of falling attendances falls on the event promoter. Promoters hire the stadium for a rental. The risks associated with the numbers of seats sold falls on the event organiser.

#### Relocation of the gym and Taranaki Rugby Football Union facilities

- 42. Questions were raised about the building of a new gym, toilets and changing facility that will also house the Taranaki Rugby Football Union (TRFU) administrative facilities.
- 43. The gym and TRFU are currently housed in the bottom floor of the East Stand. The facilities are not fit for purpose and the space could be better utilised for modern standard catering facilities, changing rooms, showers, media, and drug-testing facilities. The repair of the East Stand involves the total demolition and clearing of the bottom

floor. This allows access to the underlying ground for the strengthening of the foundations and the insertion of cross-beams without demolishing the rest of the stand. The bottom floor will then be totally rebuilt.

- 44. The options for the reinstatement of the bottom floor are either to rebuild what is there already or take the opportunity to relocate the gym to another location and use the space in an efficient and effective manner. Either way, the gym and TRFU offices will get rebuilt as new structures either in the bottom floor of the East Stand or on some other location.
- 45. The *Yarrow Stadium Strategic Plan* and the 2015/2025 Asset Management Plan both plan for the relocation of the gym and the TRFU offices. The opportunity to do this work is logical given the demolition of the existing facilities.
- 46. Relocating the gym also allows for community-use changing rooms/showers etc. to be provided for along-side improved community and multi-sport use in the outer fields. This is especially important if the all-weather multi-sport field is to be installed in field 2 and other services improved for fields 3 and 4.
- 47. The demolition of the existing facilities and the subsequent need to replace those facilities is why this part of the project is included in the stand repair budget and not in the updates programme of works.
- 48. The TRFU pay commercial rents for their facilities. This will continue on with the new gym and office accommodation.

#### Cricket

- 49. A number of submitters wanted to extend Yarrow Stadium for use as an international cricket venue. The Council undertook consultation with NZ Cricket as part of the development of options for Yarrow Stadium. NZ Cricket made it clear that they do not see Yarrow Stadium as part of their long-term plans for international cricket. In recent times there has been a high-level of investment in NZ international cricket venues. NZ Cricket view Pukekura Park as Taranaki's premier cricket venue. They advised against investing heavily in Yarrow Stadium for international cricket.
- 50. To make Yarrow Stadium viable for international cricket would involve moving one of the stands to make the field wide enough. This would be prohibitively expensive given NZ Cricket's lack of plans and enthusiasm for international cricket at Yarrow Stadium.

# Rugby only venue

- 51. There was a clear sentiment that this is a rugby-only venue and that it should be opened up to multi-sports. This is despite a recent history of a number of different codes successfully hosting non-rugby events.
- 52. Non-rugby sports have made it clear that they wish to return to Yarrow Stadium as soon as it is back in full operation (Warriors, Phoenix, Nitro Circus etc.).
- 53. Both the BERL work and the Stadium operator (NPDC) acknowledge the trend for growth of non-rugby events and that this is forecast to return and grow in the future.

# Local engineers

54. A few comments were made indicating that the use of local engineers, designers, architects etc. would produce a different cheaper outcome. The work on the design of the options was undertaken by three different **local** engineering/architectural businesses (TSE Taranaki and Associates Ltd, Calibre Group and BCD Group collaborated to develop and peer review the structural repair options. Elliot Architects prepared the master plans).

#### **Programme of updates**

- 55. There was a level of criticism of the Council in that Option 2 was for \$55m and included a schedule of updates of \$19m. The inference is that the stands can be repaired for \$36m and that the \$19m of updates are more in the way of wants rather than needs. That is, the stadium can be made operational for \$36m and that the \$19m can be saved, or delayed for future asset management plans. The Council has been clear that Options 2, 3, 4, 5 and 6 include works to stands and a programme of updates. Option 2 is entitled "Repair Stands and Update Facilities". Page 8 of the Consultation Document notes the range of updates and page 10 provides more detail on the updates. Submitters also requested and were supplied additional information on the range of updates.
- 56. An internationally recognised stadium expert/consultant was used to develop the list of updates. This involved significant engagement with the stadium operator, and users with an eye to ensuring the stadium is up to modern standards. All of these updates, as provided, have been included in the options.
- 57. It should be noted that there is a high degree of consistency between the list of updates and the priorities already established in the Strategic Plan and the 2015/2025 asset management plans.
- 58. The list of updates was included in the February 2019 Council agenda memorandum, but is included here with some additional commentary.
- 59. It is clear that the Stadium was operating at a sub-optimal position prior to the Council taking over control of the Taranaki Stadium Trust and leading the development and implementation of the Strategic Plan and the 2015/2025 asset management plans. Good progress was being made with the implementation of the Strategic Plan and the 2015/2025 asset management plans prior to the stands being declared earthquake prone buildings.
- 60. The programme of updates has been included in Option 2 because the Council has been advised that they are either essential or important for getting the stadium back up to proper operational capacity and ready for the next set of events. There are a number of major or "big ticket" items included in the updates. Specifically, these are:
  - 1. Replace the lighting the current lighting is at end of life, unreliable and unsafe. If it is not included in this programme of works then there is every likelihood that the stadium will not be operational at the conclusion of the works to repair the stands. It is logical and efficient to replace the lights with LED lights.

2. Provide community use facilities and an all-weather multi-events field on the outer fields – the Yarrow Stadium Strategic Plan includes goals to host key community events and to maximise the use of Yarrow Stadium. The Strategic Plan notes the following:

"Playing, performing or viewing events at an international standard stadium is an experience we want more of the community to experience. Currently the community events programme is limited. Reasons for this include the cost of hiring the facility for smaller events when the only changing facilities are within the main stand. At times the availability of the fields can be diminished by preparation required for a major event or simply field capacity being reached in the case of field number two."

# Two of the strategies to deliver on this goal are:

- Redevelop field number two or three with an artificial turf which will provide greatly increased capacity of this field and a quality playing experience.
- Develop new amenity facilities to service fields two, three and four therefore reducing the needs and costs associated with opening the main stadium for community sport and events.

The Strategic Plan and the 2015/2025 Asset Management Plans noted that the existing levels of funding from the Taranaki Stadium Trust were insufficient and that the funding levels would need to be increased or external funding sourced for these projects to proceed. Consequently, the budgets were not included in the 2015/2025 asset management plans but deferred for reconsideration as part of the 2018/2028 asset management plans. Councillors will recall that we were starting to have a conversation about the level of funding for the Trust for the 2018/2028 Long-Term Plan and 2018/2028 asset management plans when the earthquake prone buildings issue was identified and the asset management plan process was put on hold.

The demolition of the TRFU facilities and gym, on the bottom of the East Stand, presents an opportunity to build on the multi-sport community use facilities (gym, changing rooms etc.) in the new building and build the rest of the extended community-use amenities. The parts of the updated facilities list that relates to improving the multi-event nature of the outer fields at Yarrow Stadium are:

•	improve east car-park and entry	\$800,000
•	field 2 – lighting, irrigation, hybrid/reinforced turf	\$3,500,000
•	lighting on fields 3 and 4	\$500,000
•	re-level field 4 and fix drainage	\$100,000
•	irrigation to fields 3 and 4	\$40,000

The all-weather multi-event turf will be designed and available for multiple users and not just rugby as indicated by some submitters.

3. Re-level field 1, improve the drainage and provide new hybrid reinforced turf – the number 1 field is the main showcase field for Yarrow Stadium. This is where the major national and international events occur. This field needs to be of the highest standard and continue to be developed to modern standards to attract the highest

levels of international events. The current field has some drainage issues and this is exacerbated by the field not being level. This has resulted in some flooding/drainage issues that can make some heavy use areas muddy during winter. These drainage issues may have been a contributing factor in a significant knee injury suffered during a domestic cricket game. This is an ideal opportunity to address the level and drainage issues and then replace the turf with a hybrid/reinforced cover that will allow increased use of the main field.

The Yarrow Stadium No1 sand carpet field was installed in 2009 in preparation for the 2011 World Cup. This allowed sufficient time for the surface to bed down so that there would be no surface issues during the tournament. It takes around 6 months from sowing for the grass to have sufficient root depth so that it doesn't lift during a game.

Any heavy machinery operating around the perimeter of the playing surface during stand reconstruction will exacerbate any issues and further damage the drainage of both the sand carpet and slit drains beneath. It is assumed that any machinery during the rebuild may be heavier than that has previously been on the surface (55ton) during the installation of the cricket pitch.

The surface is due for renewal in 2024. However, NPDC Parks' last recommendation was for the renewal to be bought forward to 2021/2022 or 2022/2023 owing to the issues around drainage. The timing of resurfacing is flexible however it should be undertake immediately after reconstruction as the drainage will be severely compromised through this work.

#### 61. There are a number of remaining shortcomings including:

- Failing/end of life floodlights the operators have limped along to this point and have been lucky. The current lights are end of life and unreliable. A fire started in one of the control boxes at the bottom of the light tower at the end of a televised game. Had it started earlier during the game there would have been an evacuation and high profile media coverage. The reliability of the lights in 2 or 3 years when the repairs are complete, cannot be guaranteed
- Operational staff there is a lack of space for the 200+ operational staff required for big events with nowhere to report to/change into uniform/be briefed/fed etc.
- There have been complaints received from customers about half-time queues and choice of food
- There is a lack of shelter for gate staff to work in reasonable conditions. It's more of a health and safety issue providing appropriate work conditions than 'enhancing' someone's work environment
- Media facilities; SKY have invested heavily into televising sport and our media facilities are pretty poor, apart from the camera/commentator room.
- There have been complaints received about damage to customer's clothing from the old southern end seating these seats have oxidised and are coated with a white powder that transfers to clothing
- New security regulations standards are increasing all the time and are expected to be higher post the Christchurch terrorist attacks

- Capturing and recycling water is being environmentally responsible.
- 62. A more detailed summary of the works programme, expected benefits and an estimate of costs with added comments, is provided in the following table.

Works	Detail	Benefits	Estimate	Comments				
programme								
Essential enhance Create additional space and provide additional food and beverage outlets and one toilet block to the south west corner	There are currently insufficient food and beverage units and toilets on site for the general public at major events. An expanded, flat, sealed area will provide space for a food 'village'	Customer experience, financial performance, economic impact, operational improvement.	\$1,200,000	This will make queuing times shorter, allow for more variety and therefore give customers more choice.				
Provide a dedicated goods lift to all levels of the East Stand	Currently no goods lift which means that one of the passenger lifts if used causing logistical challenges and poor customer experience in a high end area	Customer experience, operational improvement	\$200,000	Having customers using the same lift as the catering staff taking food to hospitality areas is not acceptable.				
Provide for technology upgrades to include WiFi solution with captive portal, IPTV system, improved PA, and audio visual equipment to hospitality spaces	Enables the operator to leverage from better technology to improve customer experience and increase revenue	Customer experience, financial performance, utilisation, community use	\$1,000,000	Modern stadiums are more focussed on delivering the best possible customer experience. With recent and ongoing advances in technology customers now expect to be better connected to the event at the venue and the services provided by the venue. This will include catering services and inter-action with the actual events.				
Tar seal west car park, better lighting and improve sense of arrival	Poor experience on arriving at venue and lack of light could be a hazard	Customer experience, safety	\$800,000	A new drainage system has already been installed here. It was always part of the AMP to finish this off with sealing and marking. It will also result in more spaces for customers.				

Works programme	Detail	Benefits	Estimate	Comments
Replace sports lighting with new LED system	Existing light system is beyond end of life and is a safety risk	Customer experience, community use, financial performance, safety	\$2,400,000	The current system is at end of life. We have already experienced a fire in one of the towers due to overheating. The system could fail at any time and when in use for Mitre10 Cup requires two electricians on-site to monitor throughout. LED lighting once installed is less expensive to operate and will create new customer experiences through use of colour and activations.
Improve east car park (and entry) for parking, team drop off and to avoid mixing with pedestrians	The vehicle flow is poor and is hazardous to pedestrians	Customer experience, safety	\$800,000	The current system combines vehicles and pedestrians and is unsafe. Additionally, providing secure access for professional sports teams and/or performers is a requirement from all sports codes and promoters.
Extend pathway from Field 2 to Gate 3 and beyond to Gate 4	Path currently goes nowhere and a path is required to take patrons from Gate 3 to Gate 4 ticket office	Customer experience, operational improvement, safety	\$150,000	Customers arriving via Field 2 entrance who are not accessing the East Stand must be directed towards Gate 3. Once the temporary changing rooms are removed there are steps for ablebodied customers but no access for customers in wheelchairs and who have accessibility issues. A path has been constructed but it is incomplete.
Provide new maintenance and grounds storage sheds	Increases the amount of space for storage of equipment and supplies	Operational improvement	\$250,000	Currently there is insufficient storage space for grounds maintenance equipment. This results in equipment being left in the southern compound which is unsafe and insecure.
Canopies weather protection and a general upgrade to entry gates	Scanners cut out in poor weather resulting in poor customer experience. A gatehouse is required for improved	Customer experience, operational improvement	\$1,150,000	All customers now access venues by having bar codes on their tickets scanned at the point of entry. Scanners do not work in wet weather. For major events a gatehouse will improve security for pre and post event deliveries and

Works programme	Detail	Benefits	Estimate	Comments
	security at Gate 2			collections. This is a requirement of all sports codes.
Replace the seats to the south	Seats are getting to end of life	Customer experience	\$400,000	Seats at end of life; damage and marks are left on customers clothing from the seats.
Replace end of life catering equipment	Majority of equipment is at end of life and requires replacement	Operational improvement	\$250,000	Equipment is at end of life.
Total Essential enhancements			\$8,600,000	
High Priority Enha	ncements			
Upgrade CCTV system by replacing cameras at end of life and resolving blind spots	The current system needs to be upgraded to overcome operational challenges.	Operational improvement, safety	\$100,000	Security at venues is guaranteed to become a much higher priority post Christchurch attack.
Improve the levels of the pitch 1, upgrade drainage and provide new hybrid reinforced turf system	The pitch has a significant fall toward the East Stand and has the potential to flood. A reinforced system will enable greater utilisation of the pitch.	Operational improvement, utilisation, community use	\$3,000,000	We have already experienced flooding in the ground floor area of the East Stand following a period of heavy rain. Improving the drainage within the field along with a new sand carpet turf surface will improve this and provide a more level playing surface.
Field 2, improve lighting to 500 lux, provide irrigation system and replace turf with new hybrid reinforced system	Better facility for the local sporting teams and codes and supports the changes to the east car park	Community use, utilisation	\$3,500,000	Better facility for the local sporting teams and codes and supports the changes to the east car park. This will be an all-weather multi-sport facility that will significantly enhance community use by multiple sports.
Improve wayfinding signage	Some spaces are not well sign posted	Customer experience, operational improvement	\$70,000	Improve customer experience. Some customers, especially new ones or visitors to Taranaki complain about lack of signage.

Works programme	Detail	Benefits	Estimate	Comments
Replace the grassed areas of the north and south terraces with hard finishes and repair the fascia of the retaining walls at pitch level	Makes the terraces easier to clean after events and easier for day to day maintenance. Reduces the risk of uneven surfaces for patrons	Operational improvement, customer experience, financial performance	\$1,500,000	It is unusual for modern stadiums to have grass terracing. They are unsafe, expensive and time consuming to maintain. Wet muddy terraces do not positively contribute towards the customer experience.
Water recycling system from the stadium roofs on the East and/or West Stands	Enables the water that is harvested to be used for irrigation	Operational improvement	\$100,000	Environmental and operational improvement.
Replace cladding to the north and south ends of the East Stand	Cladding is showing signs of corrosion and could be replaced in conjunction with the repair/extension to the East Stand	Operational improvement	\$375,000	Sensible time to do this during other works taking place, as the existing cladding is becoming corroded.
Relocate generator away from office hospitality space	Will reduce the risk of disruption and noise to staff and patrons	Customer experience, operational improvement	\$100,000	The generator is used as the primary means of power supply to the venue during events as this is the most cost effective means of power supply. The mains supply is the back-up system.
Better management of hot water system	Currently everything is on one system. Will be more efficient to separate out	Customer experience, financial performance	\$100,000	At present there is one hot water system for the venue. This heats water for 57 showers and 20 sinks, which means if hot water it required for one shower or sink the whole system needs to run. This needs to be made much more efficient.
Upgrade sports lights to Fields 3 and 4 to 200 lux	Allows improved community usage of Fields 3 and 4	Community use	\$500,000	Better facility for the local sporting teams and codes. This will significantly enhance community use by multiple sports.

Works programme	Detail	Benefits	Estimate	Comments
Re-level Field 4 and install sub- surface drainage	Provides a better quality sports field for community sports	Community use	\$100,000	Better facility for the local sporting teams and codes. This will significantly enhance community use by multiple sports.
Automatic irrigation to Fields 3 and 4	Easier to irrigate these fields	Operational improvement	\$40,000	Currently, only 1st class or contracted fields are irrigated, i.e. Yarrow No1 and Pukekura Park cricket during summer when irrigation is required. If an event comes along (e.g. FIFA U20) we can set up temporary irrigation for other fields required for training etc.
Provide conduits for Sky TV cabling	Ensures that cables are hidden and reduces the risk of trip hazards	Operational improvement	\$65,000	Currently the cables run over ground in places, which creates a number of trip hazards. An extended period of construction presents the best opportunity to have this fixed and bring the stadium up to standard.
Move sewage pump to outside Gate 4 or gravity feed to main	Ensures that if the pump fails the situation can be solved easily	Operational improvement	\$40,000	Pump is located in the middle of walk way outside media and new food and beverage area and is serviced once a year. If there is a failure a sucker truck is needed and during a major event would cause quite a disturbance. Solution; move pump to gate 4 in the carpark area and still pump it to the main, or gravity feed it to the east stand main. This will go around the main screen and may work for other toilet blocks proposed in that area
Total high propriet	ty enhancements	1	\$9,590,000	

63. Submitters have also questioned the timing of some of the works noting that in some cases works can be delayed to reduce the upfront cost. It was noted that for some works, provision had been made for works to be undertaken in a later time period as part of the 2015/2025 asset management plans. The 2015/2025 asset management plans are now four years old and with the passing of time and the exploratory/design work done to date, our knowledge of the assets is significantly better. With this knowledge and working with the operator and users, the stadium consultant was able to develop the list of works and the associated priorities. Care should be taken should any of these

updates be removed from the works programme or, indeed, delayed. Delaying some works will save some upfront costs but has a number of downsides, namely:

- the works are necessary at some point in time and will not go away. Works that are delayed will still need to be funded at some later date through a subsequent asset management planning process.
- delaying works will increase costs as the effects of inflation are felt and the
  efficiencies obtained by doing all the works at once are lost. It is more efficient to
  tender for bigger blocks of work that are all done at once (e.g. set-up costs, workers
  and machinery already on site) than smaller one-off pieces of work.
- the Council allowed for a total budget under option 2, of \$55m. The updates programme was the buffer between the \$36m stand repair programme and any increases in costs. The plans have not been to market yet. Once this occurs, if the market price for the stand repair programme was higher than the budget, the extra works would be undertaken by reducing the updates and staging within the total budget. The more that is removed from the total budget, the more the flexibility of this buffer effect is lost. This would be a real risk to the overall delivery of the programme.

# User pays/Rugby pays

- 64. A number of submitters, tied to the belief that this is a rugby-only facility, wanted rugby to pay for the upgrades directly.
- 65. All sports and event promoters that hold events at Yarrow Stadium hire the facility and pay a commercial market rental for Yarrow Stadium. The only way for event hosts to contribute more to the development/repair of the stadium is by increasing the rental charge for the use of the stadium. If Yarrow Stadium gets out of line with the rest of the market then, especially with the big event organisers, Yarrow Stadium will not be able to secure events. The reality is that, throughout New Zealand, the provision of stadium infrastructure is only possible with the majority funding assistance of government (mostly local government) and that stadiums do not operate profitably. The gain to communities by investing in stadium infrastructure is through the significant economic and social benefits that accrue from hosting major national and international events (refer to the BERL reports).

#### Content of the Consultation Document

- 66. There has been some criticism that the Council has not been transparent in its consultation and that, by implication it is hiding its true intentions. Nothing could be further from the truth. The Council has answered all requests for information, meetings, briefings etc. and has provided all the information requested (provided it exists).
- 67. There is a lack of understanding of the role and content of a consultation document. Rather than being the sole source of all information on a proposal, it is required to identify significant or material differences from the long-term plan and explain the implications of those differences. It is required to be presented in as concise and simple a manner to achieve its purpose (LGA 2002 section 95A(3)(a)).

#### Sport Taranaki

- 68. Sport Taranaki has co-ordinated the submissions of a number of sporting bodies. Sport Taranaki reached the view that the repairs of the stands should be undertaken but not the updates. This was largely based upon the view that if the Council invests \$55m in Yarrow Stadium, that there will be no other funding available from local government to invest in facilities for other sporting codes.
- 69. The advice to the sporting bodies and their membership is as follows:

The 'Taranaki Sports Codes Facility Collective' has been established to provide a combined voice for a number of sports codes in Taranaki in response to the consultation process for Yarrow Stadium and its potential impact on community sport. The Collective includes representatives from Taranaki Hockey, Taranaki Synthetic Turf Trust, Taranaki Cricket, Netball Taranaki, Volleyball Taranaki, Central Football, New Plymouth Basketball Association, Taranaki Equestrian Network, Taranaki Tennis, Skate Sport Taranaki, Taranaki Badminton, Parafed Taranaki, New Plymouth Mountain Bikers, The Mountainairs, Taranaki Secondary School Sports Association, and Gymnastica Gym Club. Sport Taranaki is supporting The Collective to gather information, facilitate a shared concise and collaborative response, and to navigate the submission process.

The Collective have carefully considered the information available and have the following concerns about the options Taranaki Regional Council have provided in the consultation documentation:

- TRC's Preferred Option 2 at \$55m, of which 78% will be funded by NPDC ratepayers, which is the equivalent of \$3.3m per annum (a total of \$82.5m over 25years) from New Plymouth alone (approximately triple the exiting targeted rate and quadruple for businesses)
- If TRC were to ONLY repair both stands for \$36m, \$2.05m per annum would be generated by New Plymouth ratepayers (approximately double the existing targeted rate)
- TRC have the ability to go with their Preferred Option regardless of consultation outcome
- TRC's Preferred Option 2 includes the \$36m rebuild plus \$19m worth of enhancements (or with an additional \$14m from other funders they would look at Option 4 to create a convention centre type space)
- No public transparency over the \$19m enhancements, cost breakdowns, priorities, consultation process, or evidence; the new facilities for 'rugby' (administration building, gym, artificial turf) are not aligned to existing local processes for sport facility development or the Regional Sport Facility Strategy
- Many of the enhancements are already budgeted for in the existing Asset Management Plan 2015 2025 and should be considered usual business over a period of time
- No options provided between \$6 and \$55m, nor the scale of the project reviewed given the decline of rugby and spectator sport
- The impact of this significant rates rise on the ability of Councils to invest in other priority sport facility projects of significance

If you share these concerns we would love it if you could show your support for your sport by completing a submission (see https://www.trc.govt.nz/assets/Documents/Planspolicies/AnnualPlan2019/AP1920-CD-web.pdf pages 15 - 18) as follows:

- 1. Tick no box
- 2. Include in the comments section the statement below or any other comments you would like to make...

"The priority for the community and for ratepayer expenditure is community sport facilities which enable thousands of residents to be active every week as identified in the Regional Sports Facility Strategy. Consultation regarding proposed enhancements has not been transparent or community-wide, evidence around decisions has not been provided, and the enhancements do not align with the Strategy or the current processes followed by sports for facility development. We support that a repair of some scale needs to be undertaken but require more detail of what is included in the \$36m is required and what scale of stadium is appropriate for the region now and into the future. We do not support the \$19m of enhancements which should be accounted for within the existing Asset Management Plan and/or via the Regional Facility Strategy process if sport-related. We feel strongly that there is a great need for an equitable approach to facility improvements and funding across sports."

- 3. Return your completed submission to TRC before 23 April 2019
- 70. There are a number of inaccuracies, misrepresentations and/or inappropriate comments included in Sport Taranaki's advice to the sporting bodies.
- 71. The starting point for the concerns of Sport Taranaki and the codes is their frustration at what they perceive as a lack of investment in their particular sporting facilities over long periods of time. Whilst the Council can understand this concern, it is not the role of this Council to be providing a wide-range of sporting facilities for sporting bodies. This is a role for local territorial authorities (district councils). The only role for the Council is for Yarrow Stadium initially through our empowering legislation, but also through the LGA 2002.
- 72. The concern is that if the Council invests in Yarrow Stadium then the impact on rates would be such that the district councils would not be able to invest in other priority sports projects. There are some comments that need to be noted:
  - no evidence has been provided to support the assertion that there would be no ability for the district councils to invest and to raise rates to support such an investment.
  - if the Council does not invest the \$19m in facility updates, the Council has no statutory ability to transfer those savings to be invested into other priority sport facility projects
  - the district councils have made no indications that if the Council does not invest the \$19m into Yarrow Stadium, that they will then make this funding available for other priority sport facility projects.
- 73. Sport Taranaki and the sporting codes need to take up their concerns with underinvestment in their sporting facilities and codes directly with the three Taranaki district councils.
- 74. Sport Taranaki worked with Sport NZ throughout this process. It is notable that at no point in their discussions with Sport Taranaki did Sport NZ talk to the stadium owner (the Trust) or the major funding body (the Council) to understand their views.
- 75. The comment that the Council has the ability to go with the preferred option regardless of the consultation document, whilst being true, is unfortunate in that it implies that the

- Council has pre-determined its final decision and that it is not interested in listening to the views expressed through the consultation process.
- 76. The comments about public transparency are wrong and inaccurate. The Council has provided information, briefings and attended meetings with Sport Taranaki. It has provided cost breakdowns, priorities, information on consultation processes etc. upon every request. No request for information or access to officers has been declined. The implication that the Council is trying to be anything less than fully transparent throughout this process is emphatically denied.
- 77. The Regional Sport Facility Strategy was facilitated by Sport Taranaki and Sport NZ.
- 78. The purpose of the *Regional Sport Facility Strategy* is to guide the future development of sports and active recreation facilities for the Taranaki region.
- 79. The Strategy is designed to provide:
  - An inventory of existing facilities.
  - Analysis of the gap between current facilities and current and future needs.
  - Identifying future investment requirements.
  - Establish a facility hierarchy of sport and active recreation facilities in the Taranaki region.
  - A prioritised list of recommendations for the development or rationalisation of facilities.
- 80. The Strategy was developed by the Taranaki Regional Sport Facility Strategy Steering Group, which consisted of the three district councils (New Plymouth, Stratford and South Taranaki), funding agencies (TSB Community Trust, TET), sporting bodies (Sport Taranaki, Sport New Zealand) and the Taranaki Regional Council. The Taranaki Regional Council's involvement was noted as being constrained to Yarrow Stadium at the outset.
- 81. The Council received the Strategy in June 2017 but did not adopt it nor is it a party to the Strategy, as the Council is not a funding partner to the Strategy, nor is it responsible for its implementation.
- 82. It is highly misleading to suggest that the \$19m of updates can be funded through the 2015/29025 asset management plans and the existing funding levels were they to remain unchanged. If the Council were to follow Sport Taranaki's advice and only fund the \$36m of stand repairs, then there would be no other funding available to support any other works, routine or otherwise, or indeed the day to day operations of the Trust and its existing debt obligations. It is misleading to suggest that those matters could be attended to through existing business as usual asset management planning and funding processes.
- 83. As previously discussed, the proposed facility updates are consistent with the *Strategic Plan* and the 2015/2025 Asset Management Plans. Whilst many of the enhancements are in the asset management plans, it is incorrect to state they are fully funded in the asset management plans. The lights replacement and the all-weather multi-events field and

supporting amenities are in the Strategy but not in the plans and are not funded. Also, as noted earlier, there is insufficient funding for all the asset management plans and that funding levels were being reviewed at the time the 2018/2028 asset management plan preparation was starting to occur.

- 84. As significantly and adding to the misrepresentations, the proposals in the Consultation Document and associated draft 2019/2020 Annual Plan discontinue the previous and current funding streams, instead folding them into the new proposals. Were the fixed the stands only option pursued, there would be no funding available for any of the associated or other priority updates. The folding in of the existing Yarrow Stadium rating into the new rating proposal is a key reason why the Council identified a nil general rate change for 2019/2020 as opposed to a previously planned 3.7% increase.
- 85. It is incorrect to state that there are no options between \$6m and \$55m nor consideration of the decline of rugby and spectator sport. Two options were developed, considered and dismissed both are included in the Consultation Document. Spectator rates were clearly considered in both the identification of updates and in consultation with major events organisers.

#### Moving to a multi-sports facility at the racecourse

- 86. There is some discussion about selling up Yarrow Stadium and building a new stadium as part of a multi-sports facility at some other location the racecourse in New Plymouth is the most quoted location. There are a number of issues that make this proposal unrealistic. These are:
  - Cost the cost of building a new stadium at a new location would be beyond the Council's ability to fund.
  - The rest of the multi-sports facilities other parties would need to take the lead on running with this option and funding the facilities of other sports. As noted earlier, there is no interest or leadership from any other entities to take on this role.
  - Residual use of Yarrow Stadium land. If Yarrow Stadium was moved to another
    site something would need to occur at the existing site. Existing facilities would
    need to be demolished, the site cleared and the land strengthened to accommodate
    any future use. All of this would result in very little residual funds to apply to a
    new site. The land also has reserve land status and this would also need to be
    addressed.

#### Reuse the funding for other purposes

- 87. A couple of submissions noted different priorities and that the funding should not be used for Yarrow Stadium but rather be applied into other areas such as climate change, public transport and energy transition processes.
- 88. The Council has to raise the \$55m (for option 2) with debt financing. This funding is not available to be transferred to other areas of activity. The use of debt funding to provide services such as public transport is entirely inappropriate.
- 89. Other plans and strategies (e.g., Regional Public Transport Plan and the Long-Term Plan) are the appropriate avenues to have these conversations.

90. The Council has been clear that its commitments and service levels as described in its 2018/2028 Long-Term Plan are not impacted or altered by the Yarrow Stadium issue.

# Industrial/Commercial rates in the New Plymouth/North Taranaki Constituencies

- 91. The Consultation Document proposes a fixed targeted rate of \$428.30 annually (option 2) for industrial and commercial ratepayers in the North Taranaki and New Plymouth constituencies. Feedback on the proposal was that this was on the high-side for small businesses. One solution for this could be to return to the previous rating solution (a combination of a fixed charge and a land value targeted rate). The benefit of this is to reduce the rates for smaller businesses and to increase the rate for larger businesses. A downside of this proposal is that the rating system becomes more complex and harder to understand.
- 92. If there is support for such a move, work can be undertaken to develop a proposal for consideration at the adopting of the Annual Plan (21 May 2019) and the subsequent setting of rates for 2019/2020.

#### **Insufficient Investigation of Ancillary Items**

93. A small number of submissions believed insufficient emphasis had been given to a number of ancillary items in the design work including matters such as traffic, parking, evacuation procedures, disaster response and accessibility. These, and related matters, were given full consideration in the design options.

#### South Taranaki District Council

- 94. The South Taranaki District Council (STDC) submitted on a number of matters many of which have already been addressed earlier in this report.
- 95. They are of the view that the Council needs the formal agreement of the three district councils, pursuant to our empowering legislation, to undertake the updates. As outlined earlier, the Council, after receiving legal advice, and using the powers under the LGA 2002 does not share this view. It is of the view that it has the power to act without the formal agreement of the three district councils.
- 96. They have made some suggestions to amend the Council's preferred option proposal, namely:
  - They are recommending that the loan term be extended from 25 to 30 years thus reducing the overall annual cost. This has pros and cons. The 25 year term was adopted on the basis that the stadium will be almost 45 years old at the end of the loan. By that time, it is likely that significant upgrades and renewals will be required. If the term is extended to 30 years, there is a risk that there will be an outstanding loan balance while the asset is at end of life. Extending the term of the loan increases the total cost by five years of additional interest charges. Therefore, it is more expensive over the life of the loan. Increasing the term of the loan by 5 years increases total interest charges by \$6.5m. The targeted rate in South Taranaki would move from \$50.98 to \$46.84.

- They have suggested matching the rating with the drawdown of the loan over the two or three year construction/repair phase. The Council chose to move to the full amount of rates in year one to avoid the confusion of increasing rates over two or three years. The rates collected above the debt servicing needs will go straight into the capital spend thus reducing the amount required to be borrowed and, thus, reducing the total cost of the project.
- They have requested a move away from a fixed targeted rate as it is a regressive rate. The use of fixed targeted rates is to reflect the incidence of benefits across the region. The Council is of the view that ratepayers in a constituency get the same levels of benefit and thus a fixed charge is more appropriate than a charge based upon the capital or land value of a property.
- The STDC and the Patea Community Board have asked for a reduced fixed charge in the very south of the region based upon distance from and access to Yarrow Stadium. A reduction in the fixed charge in the Patea ward would require a commensurate increase in the fixed charges in the rest of the South Taranaki constituency. The Council would need assurances that the rest of the constituency would be agreeable to such an approach. If there is support for such a move, work can be undertaken to develop a proposal for consideration at the adopting of the Annual Plan (21 May 2019) and the subsequent setting of rates for 2019/2020.

# **Revenue and Financing Policy**

- 97. A number of submissions from businesses and residents in South Taranaki have argued that they don't get sufficient benefit from Option 2 to justify the increase in rates. Some have argued for a lessor amount for the repair work to the stands which excludes other update work. Many of these are similar to the STDC submission. They support the need to repair the stands but not the extra costs of updates (see the "Programme of Updates" section). Some have sought a review of the funding model used to come up with the 17% contributions from South Taranaki and have also called for borrowing to be spread over a number of years.
- 98. The revenue and financing policy for Yarrow Stadium (the 78%, 5%, 17% split between New Plymouth, Stratford and South Taranaki) was not reviewed for this process. Submitters, especially those in the South, have indicated that this policy should be reviewed. A review of the revenue and financing policy would involve a long-term plan amendment. Aligning a review of the revenue and financing policy with the preparation of the 2021/2031 Long-Term Plan would be logical and will also allow for more certainty over the final costs of the project and whether option 4 has progressed (subject to external funding).

#### Mr Jeff Ward

- 99. Mr Ward raised some issues in regard to accountability and financial reporting in relation to the Taranaki Stadium Trust. The following points are noted.
  - The Trust is not consolidated into the Council's statement of financial position as the Trust is a charitable trust and the Council is not the beneficiary of the Trust. The Council has control of, but not ownership of the Trust. The accounting approach has been developed with the Council's auditors and they agreed with this approach over a number of years.

- The Council will raise the debt and loan the money to the Trust therefore there is an asset and a liability for the Council.
- The Trust is fully accountable to the Council through the CCO provisions of the *Local Government Act* 2002.
- Waitara endowment lands income and expenditure figures are best estimate figures as supplied by the New Plymouth District Council. The new Act was signalled in the 2018/2028 Long-Term Plan but was only passed and became operative in March 2019.

# **Local Government Funding Agency (LGFA)**

100. The Council received little feedback on its proposal to take part in the LGFA. What feedback that was received was supportive. The community's focus was on the main Yarrow Stadium decisions rather than the debt funding provisions of the proposals.

# South Taranaki District Museum Trust (STDMT)

101. The STDMT have requested a one-off increase in the funding for the Patea Museum from \$25,000 to \$50,000 for an on-line documentary channel for Taranaki. The Council provides \$25,000 (as part of the \$150,000 annual contribution to Puke Ariki) for an annual project at the museum. An increase in funding is unbudgeted. If this request is supported then the funding will need to be sourced by an increase in general rates in line with the Council's revenue and financing policy.

# Te Runanga o Ngati Ruanui Trust

102. The following comments are noted in response to the submission from Ngati Ruanui:

Comment	Response
1. Overall we support the section entitled "Working Together with Maori". This section continues to build on our initiatives of working together with the Council in our Kaitiaki role. We continue to note the leading way in which this section is placed at the front end of the plan; making the enduring relationship between Council and Maori a strong platform.	Positive response noted.
2. Ngati Ruanui considers that there needs to a be a stronger intent for active involvement of Maori in the monitoring of our environment; we recommend that the last bullet point under "Resource Consents process" pages 14 and 15 reads as follows "give full and meaningfully input of Maori in the participation of resource consent monitoring "	Compliance monitoring is the responsibility of the consent authority who has trained officers who are warranted to enter private land for the purpose of undertaking compliance inspections. However, at times iwi involvement with staff in compliance monitoring has occurred (e.g., Fonterra STDC coastal discharge at Whareroa). No change proposed as there is sufficient scope

Comment	Response
	in the Annual Plan to provide for
	appropriate Iwi input to monitoring.
3. Ngati Ruanui actively supports Mana Whakahono a Rohe Relationships as prescribed in the Resource Management Act 1991(RMA). We note that the manner in which this is expressed in the draft Annual Plan is a singular Mana Whakahono a Rohe relationship. We note that by way of explanation under Section 58(O) of the RMA such relationships are not exclusively singular and each iwi of the region may choose to have an individual relationship with the Council. In this respect Ngati Ruanui recommends this section on page 15 read as follows: "The Council will work with iwi to develop Mana Whakahono relationship agreements regarding iwi input into resource management policy development and resource consents".	The Council seeks to have consistent agreements in place with all iwi in the region. However, it accepts there may be some appropriate minor variations for such agreements with individual Iwi. Hence requested change is accepted.
4. Ensuring active Maori representation on the Council is important to Ngati Ruanui. In this respect the section on representation, page 15, is weak and we recommend the following: "Meet with Maori and involve them in the need for establishing a Maori constituency or constituencies under the Local Electoral Act 2001".	Iwi representation on the Consents and Regulatory and the Policy and Planning Committees is established in law and will continue. As part of each electoral cycle the Council is required to address the issue of Maori representation. This would be the appropriate time to engage with Iwi.
5. The level of service, Resource Management, asset out on pages 20 to 24 do not include any measure that allow the incorporation Matauranga Maori assessments as a basis for measuring the health of various environmental indicators and most importantly Fresh Water. Ngati Ruanui considers that it is timely that there is inclusion of iwi/hapu based tools and frame works which would assist the more conventional western based models for measuring the condition of our environment. We would offer discussion with the Council officers prior to any hearing on the Annual Plan where we could agree on wording to incorporate Matauranga Maori assessments in the levels of service outlined on pages 20 to 24.	Under the National Policy for Freshwater Management (2014), Councils are required to develop monitoring methods for Matauranga Maori and to include recognition of it in freshwater policy. A number of projects with Iwi/hapu are underway to address Matauranga Maori in resource management within the Council and jointly with the four councils in the region. Hence it is appropriate to provide recognition of Matauranga Maori in resource management sections in the Annual Plan. The submitter has requested discussion on these matters which is underway.

Comment	Response
6. Ngati Ruanui notes the measures and	Note the support.
commentary on a predator free Taranaki,	
this is supported. We also note specific	The Council and Taranaki Maunga Project
measures relating to possum control within	including the Department of Conservation
the Kaitake range and mustelid control	are working together in a coordinated way
surrounding the Maunga. Overall Ngati	to deliver "Towards a Predator Free
Ruanui is concerned with the limited	Taranaki" - the largest pest control and
measures proposed within the draft plan	biodiversity protection project across all
and the lack of co-ordination with the	land tenures in NZ. The Council would
Department of Conservation; in particular	welcome further discussions on any aspects
in pest control surrounding and within the	of this work with Ngati Ruanui.
Maunga boundaries. We wish to signal to	
the Council that significant more work is	
needed to protect our bio-diversity and	
more coordinated action in the control of	
pests are required now. Ngati Ruanui seeks	
further dialogue with the Council on this	
matter and signals this for short to medium	
term planning horizons for the Council. The	
Council will need to be ready for potential	
governance changes with the pending	
Maunga settlement.	

# **Attachments**

Yarrow Stadium Event and Function Centre Strategic Plan 2015-2025 (Document 1609546 attached)

2015/2025 Asset Management Plans (Document 1609541 attached)

# Agenda Memorandum

**Date** 21 May 2019



Memorandum to Chairperson and Members Taranaki Regional Council

Subject: Councillor Remuneration for 2019/2020

**Approved by:** M J Nield, Director-Corporate Services

BG Chamberlain, Chief Executive

**Document:** 2256620

# **Purpose**

The purpose of this memorandum is to receive and consider the Remuneration Authority's communication on elected member remuneration for 2019/2020.

#### Recommendation

That the Taranaki Regional Council:

1. <u>receives</u> and <u>notes</u> the Remuneration Authority's communication on elected member remuneration for 2019/2020.

# **Background**

The Remuneration Authority has been undertaking a major review of elected member remuneration, which included an exercise of sizing each council. They are moving through a transition process, which will reach its conclusion post the 2019 local government elections. There are two determinations. The first through to the election and the second for post the election.

#### **Discussion**

The Remuneration Authority has decided to carry on the existing process through to the 2019 local government elections in October 2019. That is the base salary is set and augmented for those with additional responsibilities. There is no change between the existing remuneration and that proposed for the 1 July to October 2019 period.

For the post-2019 election period, the Authority is proposing to set a minimum salary with a pool that is to be allocated by the Council to councillors with additional responsibilities. The total remuneration proposed for the 2019/2020 period is unchanged from the 2018/2019 period. Following the election, the incoming council will decide how it would like to allocate its total pool.

The Authority has also sent a spreadsheet based pool allocation tool.

Remuneration for the chairperson will continue to be set by the Remuneration Authority.

# **Decision-making considerations**

Part 6 (Planning, decision-making and accountability) of the *Local Government Act* 2002 has been considered and documented in the preparation of this agenda item. The recommendations made in this item comply with the decision-making obligations of the *Act*.

#### Financial considerations—LTP/Annual Plan

This memorandum and the associated recommendations are consistent with the Council's adopted Long-Term Plan and estimates. Any financial information included in this memorandum has been prepared in accordance with generally accepted accounting practice.

#### **Policy considerations**

This memorandum and the associated recommendations are consistent with the policy documents and positions adopted by this Council under various legislative frameworks including, but not restricted to, the *Local Government Act* 2002, the *Resource Management Act* 1991 and the *Local Government Official Information and Meetings Act* 1987.

#### lwi considerations

This memorandum and the associated recommendations are consistent with the Council's policy for the development of Māori capacity to contribute to decision-making processes (schedule 10 of the *Local Government Act 2002*) as outlined in the adopted long-term plan and/or annual plan. Similarly, iwi involvement in adopted work programmes has been recognised in the preparation of this memorandum.

#### Legal considerations

This memorandum and the associated recommendations comply with the appropriate statutory requirements imposed upon the Council.

#### **Appendices/Attachments**

Document 2256615: Remuneration Authority – Notification for Potential Councillor Remuneration Pool for 2019/2020

Document 2256613: Remuneration Authority - Taranaki Regional Council Determination



1 March 2019

Dear Regional Council Chairperson and Chief Executive

# NOTIFICATION FOR POTENTIAL COUNCILLOR REMUNERATION POOL FOR IMPLEMENTATION AFTER 2019 LOCAL GOVERNEMENT ELECTIONS

As you will be aware, last year the Remuneration Authority completed a major review of the remuneration of elected members of local government. As a result, we resized each council and began the first stage of adjusting remuneration. The next stage will be in the Determination that takes effect on July 1 this year and the third stage will take effect following this year's local government elections. (For further information on this, here is a link to our information paper published in June 2019: <a href="https://www.remauthority.govt.nz/assets/Uploads/REM/Determining-the-Remuneration-of-Local-Government-Elected-Members-Information-Paper.pdf">https://www.remauthority.govt.nz/assets/Uploads/REM/Determining-the-Remuneration-of-Local-Government-Elected-Members-Information-Paper.pdf</a>).

In addition to the remuneration adjustments, we also signalled last year that we would be moving from a "partial pool" approach (whereby the Authority determines base councillor pay but each council has a pool to "top up" remuneration for councillors holding positions of responsibility) to a full pool approach. This new approach, which takes effect following this year's election, means that each council is allocated a pool related to the ranking of the council on our size index, and then the council proposes to the Authority the councillor base pay and the additional pay for positions of responsibility.

Please note that the pool will not apply to the remuneration of mayors, regional council chairs, community board members or Auckland local board members, all of whom will continue to have their pay set directly by the Remuneration Authority.

Last year we said we would let councils know early this year what their pool was likely to be following the election, so the purpose of this letter is to give you that information and some other parameters around the change. I would be grateful if you could share it with your elected members and with the appropriate staff responsible for this area so that everyone involved is aware of the change.

#### **Timetable/Process**

Attached to this letter as is a PDF document showing the remuneration that will be in the Determination effective on 1 July 2019 for all elected members on your council. Please note this does not cover community board members. The PDF also includes our <u>current proposals</u> for your remuneration and for the councillor pool that we are considering for the part of the Determination that comes into effect following the local government election in October 2019. More details about this are below.

We are providing this information now so that councils can consider how it could be allocated in future, and so that you and your management know the budgetary implications of the change. We are aware that many councils do not fully utilise the current "partial pool". In future you will need to

use the full pool, so if you are one of those "underspending" councils the <u>actual payroll increase</u> will be bigger than the amount we have allocated for the post-election pool.

We are aiming to publish the July 1 Determination late in June. This Determination will be in two parts:

- Part One will contain the remuneration changes for <u>all</u> elected members (including local boards and community boards) and any changes to allowances that will take effect on 1 July this year. This will be based on the current approach.
- Part Two (which will take effect only on and from the day after the date on which the official
  result of the 2019 election of members of each council is declared by public notice) will
  contain the Authority's decisions on remuneration for mayors, regional council chairs,
  community board members and Auckland Council local board members. It will also contain
  for each council a minimum base rate of councillor remuneration.

Following the election, each incoming council will decide how it would like to allocate its total pool, including both base councillor remuneration and extra remuneration for positions of responsibility. These proposals will be forwarded by councils to the Remuneration Authority for consideration and, assuming they are acceptable, will be included in an amending Determination. A table at the end of this letter outlines due dates and target dates for the Determinations and amending Determinations and a timeline of decision-making by councils. Please note that we are dependent on other parties in processing our determinations but we will endeavour to stick to the dates provided.

Amending Determinations will be backdated so that

- the new base councillor remuneration proposed by the council and agreed by the Authority
  will take effect from the day after the date on which the official result of 2019 election of
  members for the council is declared; and
- accepted proposals for remuneration for positions of responsibility will take effect from the day after the council formally votes on those positions.

#### **Background**

In our communications to you last year around the new approach to the pool, we suggested that we would ask each outgoing council to consider the quantum of the pool allocated and let us know prior to July this year how they proposed that the pool be distributed following the election. One reason for this was to ensure that candidates for office had some idea of the base councillor remuneration prior to the election. We acknowledged that incoming councils might need to change those proposals and said that provision could be made for that. However, on further reflection and after some feedback, we have decided not to ask outgoing councils to make a proposal to us. Nevertheless, we strongly suggest that the outgoing council takes time to informally consider how the pool might operate after the election so that those who are re-elected will be familiar with the process and the issues, as will the staff who provide the information and advice.

Having decided against this requirement, we therefore have been obliged to determine a minimum level of base councillor remuneration for each council. We note that this was also requested by a number of councils in our consultation. It is important to stress that this will be a minimum (in most cases below what councillors are currently receiving) and that it is highly likely the base pay will be increased by councils - though there will certainly be variations depending on how councils approach the allocation of their pool.

#### How the pool will work

As noted above, the pool approach will start after the 2019 local government election and, following that, each council will be allocated a pool at the beginning of each triennium. The dollar amount of the annual pool being considered for your council is in the attached PDF. This pool will cover remuneration for councillors only. Mayor and regional council chair remuneration will continue to be set by the Authority, as will remuneration for community boards and Auckland Council local boards for the time being.

In the remaining two years of the triennium the Authority will make Determinations that may include adjustments based on a narrower set of indicators relevant at the time, but will not resize the councils.

Important aspects of the pool system are:

- By July 1 your Council will be advised of the exact dollar figure of the full councillor pool
  to apply from the day after the election result is declared.
- The July 1 Determination will include the minimum base councillor remuneration for your council following the election. It will also include the revised remuneration for the mayor, regional council chairs, Auckland council local boards and for community boards to take effect from the day after the date on which the official result is declared.
- Incoming councils will decide on the distribution of the pool after the election (see timetable at the end of this letter) and will send their proposals to the Authority. Base councillor remuneration must <u>NOT</u> be set below the minimum prescribed in Part 2 of the July 1 2019 Determination, but can certainly be higher if it fits within the pool.
- Positions that a council decides to remunerate may include those on outside groups to
  which a councillor has been <u>formally</u> appointed by a councils i.e. the remuneration is
  not necessarily solely attached to official council committees. Councillors are expected
  to be involved in a variety of community and cross-council groups as part of their basic
  role but, in some cases, if the extra work involved is extraordinary it can be recognised in
  remuneration.
- Any remuneration for councillors serving as directors on CCOs should paid directly by the company and will not fall within the ambit of the councillor pool.
- Councils <u>MUST</u> spend the whole of the pool allocated. The quantum for each council has been set by the Authority following a comprehensive review of the relative size of workloads of all councils and it would be unfair to elected members to withhold any of the available remuneration. As noted earlier in this letter, many councils currently do not allocate all (or in some cases any) of the discretionary pool.
- One other issue that has been raised with the Authority is whether or not the pool applies to non-elected people who are appointed to be members or chairs of council committees. The answer is no. The Authority cannot legally prescribe remuneration of payments for non-elected people.

#### **Calculating Distribution of the Pool**

It has been suggested that some councils may prefer to approach the distribution of the pool through the use of "ratios" rather than dollar figures. For example, they may decide that a committee chair should be paid 1.5 times that of a councillor without additional responsibilities. In

order to facilitate either approach, the Authority has developed a calculation tool which is attached to this letter.

#### **Auditing**

During our previous consultation some councils raised the issue of auditing the council decisions. It is the view of the Authority members that we should not be acting as auditors. Council auditors need to check that councils are following the rules prescribed by the Authority in its determinations. This applies across the board, including to expenses policies. Having said that, we will look at all the proposals that we receive for the distribution of the councillor remuneration pool. If a recommendation appears to be unbalanced or if we receive a direct request from an elected member, we will take a closer look, if necessary discussing the recommendations with the council concerned.

#### Other Issues

- In addition to the introduction of the new pay scale and the pool system, the Authority
  has also been looking at the issue of a potential childcare subsidy for elected members.
  We will shortly be sending you a consultation paper on this and would appreciate
  feedback from all councils. If any individual members which to comment their feedback
  will also be welcome. A timeframe will be in the paper we send out. We would also
  welcome any comments on the current suite of allowances.
- We are still completing the work on community boards. I particularly want to thank all
  those councils who have boards and who have sent us detailed information. This has
  been most helpful in giving us a picture of the diversity of board activities and
  responsibilities. We hope to get you more information about our decisions on boards
  shortly.

Thanks again for your cooperation on all these issues. We will be working with LGNZ and SOLGM to ensure that the change in our approach to remuneration is as seamless as possible for councils. Meanwhile, if you have any further queries please do not hesitate to get in touch.

Yours sincerely

Hon Dame Fran Wilde

Chair

#### Attachments:

- 1. **PDF** showing your council's information which will be included in part 1 and part 2 of the 1 July 2019 Determination and shows the proposed full pool to be allocated effective from the day after the date on which the official result of the 2019 election of members for the council is declared.
- 2. Excel workbook: councillor remuneration allocation tool

#### **Appendix – Timetable for Amending Determinations**

In order to expedite the issuing of the amending Determinations, the Authority will need to receive information from councils by specific dates. We need to check each council's proposals and then send the assembled list to the Parliamentary Council Office for inclusion into a formal Determination. If the information is not submitted on time it will not be included in the amending Determination and will have to wait for a further amendment which we anticipate will be in late January at the earliest. Any recommendations after that will be included in amending Determinations when we have a sufficient number in hand, but we cannot guarantee a date.

Our aim is to have the first amending Determination published by mid-December so councils can incorporate the new figures into their pre-Christmas payroll runs.

It is important to note that all amending Determinations related to the councillor pool will be backdated (as outlined above) so that the confirmed final level of base remuneration will take effect from the day after the date on which the official result of the 2019 election was declared by public notice and remuneration for positions of responsibility from the day after the council formally votes to confirm the recommendation.

#### Timeframe for decisions on distribution of the pool for councillors

Action	By Whom	Date Due
Informal notification to councils of potential pool for implementation following 2019 election	Remuneration Authority	This letter
Informal discussion to familiarise elected members and staff with new regime	Councils	Up till October election
Incoming Councils formally decide remuneration attached to different roles within allocated pool and forward proposals to Remuneration Authority	Councils	Wednesday 20 November 2019 for first amending Determination and Wednesday 18 December 2019 for second amending Determination.
Second amending determination is published	Remuneration Authority	Early February

#### Current 2018/19 Determination

#### effective from 1 July 2018

Taranaki Regional Council	
Office	Annual Remuneration (\$)
Chairperson	102,550
Deputy Chairperson/Executive Committee Chairperson	58,325
Chairperson Policy and Planning Committee and Taranaki Solid Waste Management Committee	54,436
Chairperson Consents and Regulatory Committee	50,548
Committee Chairperson (Land Transport or Civil Defence Emergency Management Committee or Yarrow Stadium Joint Committee) (3)	46,660
Councillor and appointee to Taranaki Biodiversity Trust	44,715
Councillor	38,883

#### Governance Costs from 1 July 2018 (\$)

Actual Costs (Deputy Chairperson + Councillors) 464,653

Current RA Provision 466,596

Proposed 2019/20 Determination Part 1

effective from 1 July 2019 up to and including the day that the official result of the 2019 election of members for the council is declared

Taranaki Regional Council	
Office	Annual Remuneration (\$)
Chairperson	102,550
Deputy Chairperson/Executive Committee Chairperson	58,325
Chairperson Policy and Planning Committee and Taranaki Solid Waste Management Committee	54,436
Chairperson Consents and Regulatory Committee	50,548
Committee Chairperson (Land Transport or Civil Defence Emergency Management Committee or Yarrow Stadium Joint Committee) (3)	46,660
Councillor and appointee to Taranaki Biodiversity Trust	44,715
Councillor	38,883
	Office Chairperson Deputy Chairperson/Executive Committee Chairperson Chairperson Policy and Planning Committee and Taranaki Solid Waste Management Committee Chairperson Consents and Regulatory Committee Committee Chairperson (Land Transport or Civil Defence Emergency Management Committee or Yarrow Stadium Joint Committee) (3) Councillor and appointee to Taranaki Biodiversity Trust

#### Governance Costs from 1 July 2019 (\$)

Annualised Costs (Deputy Chairperson + Councillors) 464,653

Annualised RA Provision 466,596

#### Proposed 2019/20 Determination Part 2

effective from the day after the date on which the official result of the 2019 election of members for the council is declared

Taranaki Regional Council	
Office	Annual Remuneration (\$)
Chairperson	102,550
Councillor Minimum Allowable Remuneration	36,939
Pool to be allocated	466,596
7 oor to be unocuted	400,000

#### Governance Costs effective from day after the official result is declared (\$)

Annualised Costs (Deputy Chairperson + Councillors)

Annualised RA provision = pool as specified above

Note the local authority must use their entire pool from the day after the official result of the 2019 general election of members is declared by public notice.

# **Agenda Memorandum**

**Date** 21 May 2019

Memorandum to Chairperson and Members Taranaki Regional Council



Subject: 2019 Local Government New Zealand

Conference

**Approved by:** M J Nield, Director-Corporate Services

B G Chamberlain, Chief Executive

**Document:** 2015623

# **Purpose**

The purpose of this memorandum is to appoint attendees to the 2019 Local Government New Zealand Conference and Annual General Meeting to be held in Wellington, 7 – 9 July 2019.

#### Recommendations

That the Taranaki Regional Council:

- 1. <u>appoints</u> the Chairperson, Councillor D N MacLeod, together with the Chief Executive, Mr B G Chamberlain, to attend the Local Government New Zealand Conference to be held in Wellington, 7 9 July 2019
- 2. <u>seeks</u> expressions of interest from Councillors who may wish to attend the Local Government New Zealand Conference to be held in Wellington, 7 9 July 2019
- 3. <u>delegates</u> to the Chairperson the authority to finalise the attendees at the Local Government New Zealand Conference to be held in Wellington, 7 9 July 2019
- 4. <u>appoints</u> the Chairperson, Mr D N MacLeod as Presiding Delegate to the Annual General Meeting of Local Government Zealand to be held on Sunday 7 July 2019 in Wellington
- 5. noting that the Taranaki Regional Council is entitled to be represented at the Annual General Meeting of Local Government Zealand by up to three delegates, <u>appoints</u> up to two delegates to the Annual General Meeting of Local Government Zealand from amongst Councillors that will be attending the 2019 Local Government New Zealand Conference.

#### 2019 Local Government New Zealand Conference

The 2019 Local Government New Zealand (LGNZ) Conference is to be held in Wellington, 7 – 9 July 2019. The Local Government New Zealand Annual General Meeting will be held on Sunday 7 July.

The full programme of the 2019 LGNZ Conference can be obtained from http://www.lgnz2019.co.nz/lgnz19/programme/programme.

The Council needs to determine who will be attending the 2019 LGNZ Conference in order that registration, travel, accommodation and other conference arrangements can be made. The intention is to seek expressions of interest from those Councillors that wish to attend the Conference and then delegate to the Chairperson the authority to finalise the list of attendees.

# **Regional Sector Group (Pre-Conference tour)**

As with other years, a Regional Sector Group tour will be held prior to the Conference. Greater Wellington Regional Council will host this tour beginning on Thursday 4 July at 1.00pm, concluding Saturday 6 July.

#### **Background**

At the Ordinary Meeting of the Taranaki Regional Council held in July 1991, Members resolved the following:

THAT the Taranaki Regional Council:

- *keep* a register of Members' Conference Attendance to enable all members to have an opportunity to attend necessary conferences on a roster basis
- b) <u>receive</u> through the respective committees or full council a report on an "as and when required" basis, on proposals for members to attend conferences to enable a reporting procedure to be put in place prior to Members attending conferences.

# Attendance Register of the Local Government New Zealand Conference

The attendance register for the past two years is listed below:

Year	Venue	Councillors
2017	Auckland	Councillor MacLeod
		Councillor McDonald
		Councillor Williamson
2018	Christchurch	Councillor MacLeod
		Councillor McDonald
		Councillor Littlewood
		Councillor Walker

# 32<sup>nd</sup> Local Government New Zealand Annual General Meeting

The 32<sup>nd</sup> Annual General Meeting of Local Government New Zealand will be held on Sunday 7 July.

The constitution of Local Government New Zealand outlines the following:

#### **Delegates**

Clause G13(e)

At the Annual General Meeting and Special General Meetings, member authorities are entitled to representation as follows:

Regional Councils having populations of 100,000 or over and less than 250,000 – not more than 3 delegates;

#### And

#### Clause G15

Every member authority must appoint one of its delegates as its presiding delegate and may appoint one or more alternate delegates, provided that the number of delegates does not exceed the number of delegates allowed.

The Taranaki Regional Council is entitled to have up to three delegates attend the Annual General Meeting. However, the Council is only entitled to one vote at the meeting and this vote is exercised by the Presiding Delegate. The other two delegates can only vote on behalf of the Taranaki Regional Council should the Presiding Delegate is absent from the Annual General Meeting.

Other people wishing to attend the Local Government New Zealand Annual General Meeting may do so but as an observer only.

#### **Decision-making considerations**

Part 6 (Planning, decision-making and accountability) of the *Local Government Act* 2002 has been considered and documented in the preparation of this agenda item. The recommendations made in this item comply with the decision-making obligations of the *Act*.

#### Financial considerations—LTP/Annual Plan

This memorandum and the associated recommendations are consistent with the Council's adopted Long-Term Plan and estimates. Any financial information included in this memorandum has been prepared in accordance with generally accepted accounting practice.

# **Policy considerations**

This memorandum and the associated recommendations are consistent with the policy documents and positions adopted by this Council under various legislative frameworks including, but not restricted to, the *Local Government Act* 2002, the *Resource Management Act* 1991 and the *Local Government Official Information and Meetings Act* 1987.

#### lwi considerations

This memorandum and the associated recommendations are consistent with the Council's policy for the development of Māori capacity to contribute to decision-making processes (schedule 10 of the *Local Government Act 2002*) as outlined in the adopted long-term plan and/or annual plan. Similarly, iwi involvement in adopted work programmes has been recognised in the preparation of this memorandum.

# Legal considerations

This memorandum and the associated recommendations comply with the appropriate statutory requirements imposed upon the Council.

# **Agenda Memorandum**

**Date** 21 May 2019

Taranaki Regional Council

10.30am

Memorandum to Chairperson and Members Taranaki Regional Council

**Subject:** Meeting Dates June 2019

**Approved by:** M J Nield, Director-Corporate Services

B G Chamberlain, Chief Executive

**Document:** 2258017

# **Purpose**

The purpose of this memorandum is to provide notification to Members of the next round of Council meetings for 2019.

# **Meeting Dates**

The six-weekly round of Council meetings for May-June 2019 will be as follows:

Consents and Regulatory Committee	Tuesday 11 June 2019	9.30am
Policy and Planning Committee	Tuesday 11 June 2019	10.30am
Regional Transport Committee	Wednesday 12 June 2019	11.00am
Executive, Audit and Risk Committee	Monday 24 June 2019	10.00am
Ordinary Meeting	Tuesday 2 July 2019	10.30am
Joint Committee Meetings		
Taranaki Solid Waste Management		
Committee	Thursday 30 May 2019	10.30am

Taranaki CDEM Group Joint Committee Tuesday 18 June 2019

# Ordinary Meeting Public Excluded

In accordance with section 48(1) of the *Local Government Official Information and Meetings Act 1987*, <u>resolves</u> that the public is excluded from the following part of the proceedings of the Ordinary Meeting on Tuesday 21 May 2019 for the following reason/s:

# Item 11- Confidential Ordinary Meeting Minutes

THAT the public conduct of the whole or the relevant part of the proceedings of the meeting would be likely to result in the disclosure of information where the withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information.

#### Item 12- Confidential Executive Audit and Risk Committee Minutes

THAT the public conduct of the whole or the relevant part of the proceedings of the meeting would be likely to result in the disclosure of information where the withholding of the information is necessary to protect information where the making available of the information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information.